

2019CAFR **Policies** and Procedures Manual

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Purpose:

To provide Policies and Procedures for all agencies to follow regarding the preparation of financial data to be included in the State's Comprehensive Annual Financial Report (CAFR). Because the State uses a cash basis of accounting for Periods 1-12, accrual journal entries are needed to convert the cash basis accounting data to accrual basis for Proprietary funds and the Government-wide statements or modified accrual basis for the Governmental Fund statements.

Scope:

Includes all agencies in State Government (including its Component Units) to assist in preparation of the Fiscal Year-end CAFR.

Responsibility:

These policies and procedures are not intended to be agency specific and do not identify unique reporting considerations for the different state agencies and component units.

The agencies and component units are responsible for implementing and documenting agency specific policies and procedures which identify how these broad policies and procedures are to be implemented and applied.

CAFR POLICIES AND PROCEDURES MANUAL SUMMARY OF CHANGES

- Updated Summary of Deadlines
- Determining Component Units <u>Section E.1</u> was updated
- Schedule of Expenditures of Federal Awards Section E.2 was updated
- Added Purchasing cards to Documenting Payables Section F.1b
- Added Recognition of Receivables and Revenue Section G.8b
- Other Items Section G.16 was updated
- Updated Exhibits
 - **Exhibit F** List of Leases Payable
 - **Exhibit K** Federal Equity Reconciliation
 - Exhibit N Construction in Progress
 - **Exhibit O** Capital Asset Reconciliation
- Removed Exhibits
 - Exhibit C Due to/Due From and Transfers In/Out (Trial Basis)
 - Exhibit D Company 8000 Worksheet (Trial Basis)
 - Exhibit J.1 Component Unit Flow Chart (see Questionnaire 1)
 - Exhibit J.2 Foundation Component Unit Flow Chart (see Questionnaire 1)
 - Exhibit P Final Capital Asset Reconciliation (all on Exhibit O)
 - Exhibit Q CIP Proprietary and Fiduciary Funds (All on Exhibit N)
- New Exhibits
 - None this year
- Exhibits moved to Reference Materials section
 - Exhibit A Center coding now <u>Reference 1</u>
 - Exhibit E Government Wide Adjustments now <u>Reference 2</u>
 - Exhibit G Identification and Classification of Payables now <u>Reference 3</u>
 - Exhibit G.1 List of Other Governments now Reference 4
 - Exhibit L Additional Capital Asset Entries for Proprietary funds now Reference 5
 - Exhibit R Fund types and Tiers now <u>Reference 6</u>
 - Exhibit S Agency contacts for Interfund Transactions now <u>Reference 7</u>

CAFR POLICIES AND PROCEDURES MANUAL SUMMARY OF DEADLINES

| FY 2019 Summary of Deadlines | | | | | |
|--|-----------------------|-----------|-----------------------------|---|--|
| Description | CAFR PPM Reference | Document | Tier 1 Funds Due Date | Tiers 2-4 Funds Due Date (If different) | |
| Interest Proration Criteria Forms | | email | as requested | | |
| Exhibit O - Capital Asset Reconciliation-Qtrly | Section F-3 | Exhibit O | 01/31/2019 | | |
| Preliminary SEFA | Section E-2 | | 04/05/2019 | | |
| Prior Year CAFR Issues and Errors Checklist | | email | 04/17/2019 | | |
| Exhibit O - Capital Asset Reconciliation-Qtrly | Section F-3 | Exhibit O | 04/30/2019 | | |
| Financial Statement Risk Assessment | | email | 05/17/2019 | | |
| Component Unit Review | Section E-1 | | | | |
| Exhibit I - Component Unit Worksheet | | Exhibit I | 06/14/2019 | | |
| Component Unit Questionnaire | | Quest 1 | 06/14/2019 | | |
| GASB 60 - Service Concession Arrangements | | email | 06/21/2019 | | |
| GASB 49 - Pollution Remediation | | email | 06/28/2019 | | |
| GASB 81 - Split Interest Agreements | | email | 06/28/2019 | | |
| Exhibit O - Capital Asset Reconciliation - 4th Quarter | | | | | |
| Information sent out by BFM | Section F-2 | email | 06/12/2019 | | |
| Exhibit O - Capital Asset Reconciliation-due to BFM | Section F-3 | Exhibit O | 06/28/2019 | | |
| Mark payables during entry into Accounts Payable (AP), using the appropriate A/P indicator on invoice lines | Section F-1 | | 7/1/19 to 8/30/19 | | |
| Central Accounting System Close | | | 07/08/2019 | | |
| Capital Asset Verification - Addition/Change/Adjustment forms due to Property Management | Section F-3 | email | 07/05/2019 | | |
| Related Party Questionnaire | | email | 07/12/2019 | | |
| Lease Information | Section F-2 | Exhibit F | 07/09/2019 | | |
| FAS Close Date | Section F-3 | | 07/19/2019 | | |
| Interagency Billings | | | 01710/2010 | | |
| A. All central service billings and other interagency billings for services provided prior to June 30 must be distributed to user agencies for payment | | | 07/17/2019 | | |
| B. All central service billings and other interagency billings for services provided prior to June 30, but not paid as of June 30 must be paid. | | | 07/26/2019 | | |
| C, All agencies must notify Component Units of any amounts that are due to or due from ("N" documents picked up centrally). | | | 07/31/2019 | | |
| D. All agencies initiating interagency due to/ from accrual documents (other than central service billings and "N" documents picked up centrally) must inform corresponding agencies | | | 08/08/2019 | | |
| Intangible Asset Questionnaire | | email | 07/26/2019 | | |
| Trial Balance Comparison - Cash Basis | | email | 07/31/2019 | | |
| Accounts Payable cutoff for PRELIMINARY posting | | | 08/02/2019 | | |
| Exhibit O - Capital Asset Reconciliation - FINAL | | | | | |
| Information sent out by BFM | Section F-3 | email | 07/24/2019 | | |
| Exhibit O - Capital Asset Reconciliation-due to BFM | Section F-3 | Exhibit O | 08/07/2019 | | |
| GASB 70 - Nonexchange Financial Guarantees | | email | 08/08/2019 | | |
| Final SEFA | Section E-2 | | 08/09/2019 | | |

CAFR POLICIES AND PROCEDURES MANUAL SUMMARY OF DEADLINES

| FY 2019 Summary of De | adlines, con | tinued | | |
|--|--------------------|-----------------|------------|------------|
| BFM Centrally Posted/Identified Accruals emails will be sent out to information please see Section G-3 | by the following o | dates. For more | | |
| XFMyPRPAID - Prepaids | Section G-3 | | 07/19/2019 | |
| XFMyRCLSBE - Equity Reclassification | | | 07/19/2019 | |
| XFMyACPAY - Wages Payable | | | 07/22/2019 | |
| XFMyICPTRF - Transfer ICP assignments | | | 07/26/2019 | |
| XFMyTRRCLS - Transfer Elimination - Comp Units | | | 07/26/2019 | |
| XFMyACLEAV, XFMGWLEAV - Accrued leave | | | 07/31/2019 | |
| XFMyINVPRO, XFMyFAIRVA, XFMyEARNIN, XFMyINVEXP | | | 08/08/2019 | |
| XFMyDINERS - Diner's Club | | | 08/08/2019 | |
| XFMySURPLUS - Surplus Property | | | 08/08/2019 | |
| XFMyPCEX - Purchasing Cards | | | 08/09/2019 | |
| XFMyCENDUE - Interagency Billings (N Doc) | | | 08/09/2019 | |
| XFMyOTHDUE - Other agencies billings | | | 08/09/2019 | |
| XFMyCSDT - Central Services Due To | | | 08/09/2019 | |
| PRELIMINARY XFMyACTPAY, XFMyCNTPAY, XFMyDTOGOV XFMyCLMPAY, XFMyGRTPAY | | | 08/09/2019 | |
| XFMyACRDV - adjustment of leave for terminated employees | | | 08/12/2019 | |
| XFMyPEN001 - Pension | | | 08/15/2019 | |
| FINAL XFMyACTPAY, XFMyCNTPAY, XFMyDTOGOV XFMyCLMPAY, XFMyGRTPAY | | | 09/06/2019 | |
| Accrual Deadlines | Section G-2 | | 08/15/2019 | 08/27/2019 |
| To be done with Accruals: | | | | |
| Prior Year CAFR Issues and Errors Checklist | | email | 08/15/2019 | 08/27/2019 |
| Supporting Documentation | | | 08/15/2019 | 08/27/2019 |
| Journal Log | | | 08/15/2019 | 08/27/2019 |
| Beginning Equity | | | 08/15/2019 | 08/27/2019 |
| Other Assets and Liabilities | | Exhibit B | 08/15/2019 | 08/27/2019 |
| Prior Period Adjustment Checklist | Section G-12 | Exhibit H | 08/15/2019 | 08/27/2019 |
| Federal Equity - Prelim | Section G-7 | Exhibit K | 08/15/2019 | |
| Assets added to FAS After Deadline (Late Adds) | Section F-3 | Exhibit M.1 | 08/15/2019 | 08/27/2019 |
| Depreciation Schedule | Section F-3 | Exhibit M.2 | 08/15/2019 | 08/27/2019 |
| Construction in Progress | Section F-3 | Exhibit N | 08/15/2019 | 08/27/2019 |
| Trial Balance Comparison - Preliminary | | | 08/19/2019 | 08/29/2019 |
| Final posting date for Agencies | | | 08/21/2019 | 09/03/2019 |
| Trial Balances Comparison - Final if needed | | | 08/21/2019 | 09/03/2019 |
| Accounts Payable cutoff for FINAL posting | | | 08/30/2019 | |
| Drafts of Separately Issued Reports | | | | 09/03/2019 |
| Federal Equity - after final A/P posting | Section G-7 | Exhibit K | 09/12/2019 | |
| Trial Balances Comparison - Final if needed | | | 09/16/2019 | 09/16/2019 |
| GASB 65 - Items Previously Reported as Assets & Liabilities | | email | 09/16/2019 | |
| GASB 72 - Fair Value Measurement Questionnaire | | email | 09/19/2019 | |
| Commitments | | email | 09/20/2019 | |
| GASB 77 - Tax Abatement | | email | 09/20/2019 | |
| Capital Asset Statistical Questionnaire | | email | 10/04/2019 | |
| Final Separately Issued Reports | | | | 10/17/2019 |
| Subsequent Events - Preliminary | | email | 10/25/2019 | |

CAFR POLICIES AND PROCEDURES MANUAL SUMMARY OF DEADLINES

| FY 2019 Summary | of Deadlines, | continued | | |
|--|---------------|------------------|------------|--------------|
| Exhibit O - Capital Asset Reconciliation - 1st Quarter | | | | |
| Information sent out by BFM | Section F-2 | email | 10/09/2019 | |
| Exhibit O - Capital Asset Reconciliation-due to BFM | Section F-3 | Exhibit O | 11/08/2019 | |
| Subsequent Events - Final | | email | 12/06/2019 | |
| Contingencies and Litigation | | letter | Follow DLA | instructions |
| After CAFR Items | | | | |
| Lease Information for IRS 8038-GC | Section F-2 | | 01/17/2020 | |
| Exhibit O - Capital Asset Reconciliation - 2nd Quarter | | | | |
| Information sent out by BFM | Section F-2 | email | 01/08/2020 | |
| Exhibit O - Capital Asset Reconciliation-due to BFM | Section F-3 | <u>Exhibit O</u> | 02/07/2020 | |
| Preliminary SEFA | Section E-2 | | 04/30/2020 | |
| Exhibit O - Capital Asset Reconciliation - 3rd Quarter | | | | |
| Information sent out by BFM | Section F-2 | email | 04/08/2020 | |
| Exhibit O - Capital Asset Reconciliation-due to BFM | Section F-3 | Exhibit O | 05/08/2020 | |

CAFR POLICIES AND PROCEDURES MANUAL DOCUMENTS TO BE SUBMITTED TO BFM

The following documents should be sent to your BFM Accounting Analyst as part of your yearend accrual documentation:

- 1. Signed copy of all accrual journal entries. Please send copies of reasonable supporting documentation for accrual documents to BFM. All original documentation must be kept at your office to be available for your Accounting Analyst and the Department of Legislative Audit staff to review.
- 2. A journal log listing of all journals prepared and posted.
- 3. Exhibit B, Other Assets/Other Liabilities Worksheet [see Section G-2b]
- 4. Exhibit H, Prior Period Adjustment worksheet. [see Section G-12]
- 5. <u>Exhibit K</u>, Due from Federal Government Calculation & Federal Equity Reconciliation for federal companies [see <u>Section G-7</u>]
- 6. Prior Year CAFR Issues and Errors Checklist (from email)
- 7. <u>Exhibit M.1</u>, Required Entries for Assets Added to FAS After the Deadline but for the Current CAFR Fiscal Year for Governmental Funds
- 8. Exhibit M.2, Depreciation Schedule
- 9. Exhibit N, Construction in Progress
- 10. For those agencies with companies for which completed financial statements are entered, the following financial statements must also be included:
 - i) Required Financial Statements Governmental Funds
 - (a) Balance Sheet
 - (b) Statement of Revenues, Expenditures, and Changes in Fund Balances
 - (c) Working Trial Balance
 - ii) Required Financial Statements Proprietary Funds
 - (a) Statement of Net Position
 - (i) Note: This must be presented in a classified format to distinguish between current and long-term assets and liabilities. The net position format — (assets plus deferred outflows) less (liabilities plus deferred inflows) equals net position — must be used).
 - (b) Statement of Revenues, Expenses, and Changes in Fund Net Position
 - (i) Note: Revenues must be reported by revenue type except for any tax revenue accounts that start with 41, which must be coded correctly down to the specific revenue accounts that were actually used during the fiscal year.
 - (ii) This statement should distinguish between operating and non-operating revenues and expenses and present a separate subtotal for operating revenues, operating expenses, and operating income.

CAFR POLICIES AND PROCEDURES MANUAL DOCUMENTS TO BE SUBMITTED TO BFM

- (iii) Non-operating revenues and expenses should be reported after operating income.
- (iv) Revenues from capital contributions and additions to the principal of permanent and term endowments; special and extraordinary items, and transfers should be reported separately, after non-operating revenues and expenses.
- (c) Statement of Cash Flows
 - (i) NOTE: The direct method of presenting cash flows from operating activities is required.
- (d) Working Trial Balance
- iii) Required Financial Statements Fiduciary Funds and Similar Component Units
 - (a) Statement of Fiduciary Net Position
 - (b) Statement of Changes in Fiduciary Net Position
 - (c) Working Trial Balance

NOTE: Remember to include any centrally posted accruals in the financial statements.

CAFR POLICIES AND PROCEDURES MANUAL DETERMINING WHETHER CERTAIN ORGANIZATIONS ARE COMPONENT UNITS

The following policy applies to all state agencies and departments for determining whether certain organizations are component units.

Each state agency/department must review all organizations that are legally separate tax-exempt entities that are associated with your agency/department to determine if they need to be reported as a component unit (CU) in the State of South Dakota's CAFR. <u>Exhibit I</u> of this CAFR Policies and Procedures Manual contains a spreadsheet that each agency/department should use to identify and list **ALL** potential component units (PCU), even if they do not meet the materiality threshold (discussed below). All previously identified component units of the State are also required to submit <u>Exhibit I</u> and re-evaluate their current status as a CU. This review must be completed and reported to BFM each fiscal year.

BFM has established a materiality threshold to be applied to the PCU. The PCU organization must have a fiscal year-end asset balance greater than \$5 million and/or total fiscal year-end revenues greater than \$1 million. lf either of these materiality thresholds is met. each agency/department/previously identified CU must then determine if the PCU listed on the spreadsheet is a CU for inclusion in the CAFR. Use the flowchart as a guide to complete the Potential Component Unit Determination Questionnaire. The results of the Questionnaire 1 should be recorded on the spreadsheet.

When determining the PCU's materiality threshold amounts, use the PCU's last fiscal year ending nearest to, but not after, the State's fiscal year-end (6/30/XX). (Example: If the PCU fiscal year ended 12/31/18, report revenue and assets for the calendar year 2018; if the PCU fiscal year ended 10/31/18, report revenue and assets from 11/1/17 to 10/31/18).

Agencies must complete and submit to BFM Accounting Analysis and Financial Reporting Office, the spreadsheet of all organizations that are legally separate tax-exempt entities that are associated with their department. See the <u>Summary of Deadlines - Section D</u> for the due dates. Once information is gathered, BFM will determine reporting level based on quantitative and qualitative basis.

GASB Reference Information: The Governmental Accounting Standards Board (GASB) issued GASB Statement No. 61, "The Financial Reporting Entity: Omnibus". This statement is an amendment to GASB Statements No. 14 and No. 34. For organizations that previously were required to be included as component units by meeting the fiscal dependency criterion, a financial benefit or burden relationship also would need to be present between the primary government and that organization for it to be included in the reporting entity as a component unit. GASB Statement No. 80 "Blending Requirements for Certain Component Units" was issued. This statement is an amendment to GASB Statement No. 14. Blending requirements were clarified for not-for-profit corporations. For component units that currently are blended based on the "substantively the same governing body" criterion, it additionally requires that: (1) the primary government and the component unit have a financial benefit or burden relationship, (2) management of the primary government have operational responsibility for the activities of the component unit, or (3) the component unit is a not-for-profit corporation in which the primary government is the sole corporate member.

Previously, GASB issued GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units." This statement was an amendment to GASB Statement No. 14, "The Financial Reporting Entity." GASB Statement No. 39 added language and criteria to Statement No. 14 that required the State of South Dakota (Primary Government and its Component Units) to report certain organizations that are legally separate tax-exempt entities (examples: Foundations, Associations, etc.) as component units within the State's Comprehensive Annual Financial Report (CAFR).

CAFR POLICIES AND PROCEDURES MANUAL JOINT VENTURE REPORTING REQUIREMENTS

If the result of the Potential Component Unit Determination flowchart was "The PCU is not a CU of the Reporting Entity (See Joint Venture Reporting Requirements)", the following information should be reviewed.

According to *GASB Codification J50.102-.109*, "A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. Generally, the purpose of a joint venture is to pool resources and share the costs, risks, and rewards of providing goods or services to the venture participants directly, or for the benefit of the general public or specific service recipients. Joint control means that no single participant has the ability to unilaterally control the financial or operating policies of the joint venture. If the organization is jointly controlled but the participants do not have an ongoing financial interest or ongoing financial responsibility, as defined in paragraphs .103 and .104, it is a jointly governed organization, rather than a joint venture. Reporting requirements for participants in jointly governed organizations are provided in paragraph .111."

If your agency believes it has a Joint Venture, please contact your BFM accounting analyst for assistance with reporting requirements.

CAFR POLICIES AND PROCEDURES MANUAL SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (SEFA)

Two Schedules of Expenditures of Federal Awards (SEFA) will be prepared each year. The schedules will identify the catalog of federal domestic assistance (CFDA) number, the federal department and agency the grant originated from, name of the grant, the cluster the grant belongs to (research and development, student financial assistance, or one of the other cluster groups), the amount passed through to subrecipients, and the amount expended on the cash basis.

The first schedule to be prepared is the Preliminary SEFA. The Preliminary SEFA is an estimate of expenditures for the entire fiscal year. Agencies will have data on the central accounting system through March to utilize for their estimate amounts. This schedule is needed by the Department of Legislative Audit (DLA) to know approximately how many federal dollars will be expended in each agency so they can set their audit thresholds and to ensure they are meeting the federal requirements for auditing the programs.

To facilitate data collection, the Bureau of Finance and Management will provide individual excel spreadsheets for each state agency. These spreadsheets are agency specific and contain the submitted grant information for all awards received from the prior fiscal year.

These spreadsheets will be e-mailed to each agency's finance officer and/or the prior years' preparer, along with specific instructions on how to complete the spreadsheets.

The preliminary SEFA must be submitted to the Bureau of Finance and Management by the Preliminary SEFA Deadline in the <u>Summary of Deadlines - Section D</u>. This will allow for a majority of the expenditures to already be recorded. The agencies will be responsible for estimating the projected federal expenditures for the remainder of the fiscal year.

Once the fiscal year has ended and the accounting system has been closed, BFM will send out a Final SEFA with the updated lines from the preliminary with the current year pass-through and expenditure amounts removed. The agencies will need to fill in their final federal expenditure and pass-through amounts. The Final SEFA is utilized by the Department of Legislative Audit to finalize the audit thresholds and to ensure they are meeting the federal requirements for auditing the programs. BFM reviews each file and then compiles the final published SEFA report for the Single Audit. BFM may request information up until the publish date at the end of March.

This schedule must be submitted to the Bureau of Finance and Management by the Schedule of Expenditures of Federal Awards Deadline in the <u>Summary of Deadlines - Section D.</u>

NOTE: Be sure to follow guidance in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) for managing your agencies grants.

CAFR POLICIES AND PROCEDURES MANUAL PREPAYMENTS TO BE ACCRUED AT YEAR-END

Prepaid Expenses

The prepaid expense indicator 151 is used during the fiscal year (period 1 - 12) to mark any portion of a payment, made through A/P on the central accounting system, which is being paid in advance that remains prepaid as of June 30.

NOTE: Only invoices with prepaid amounts greater than \$5,000 as of June 30 need to be flagged with the 151 indicator.

Tier 1 and 2 funds: Agencies **SHOULD NOT** make accrual entries for prepaid expenses marked with prepaid expense indicator 151. BFM will perform this accrual centrally based on the indicator. Tier 2 should include any centrally posted amounts on their working trial balance.

Tier 3 and 4 funds: Agencies will be responsible for posting those prepaid amounts.

NOTE: See <u>Reference 6</u> for a listing of the companies in each of the Fund Tiers.

NOTE: Agencies will be responsible for posting those prepaid amounts that were <u>not</u> marked with the prepaid indicator.

Exception for Insurance and Rent

GASB allows certain types of services that are commonly paid in advance, like insurance premiums and rent to be accounted for either by the purchase method or the consumption method. With the purchase method, the expense is recognized in the period payment is made. With the consumption method, the expense is recognized in the period the product or service is used.

For insurance premiums and rent (sub-object codes 5204460x, 5204470x, 5204490x, 5204500x, 5204510x, and 5204590x), <u>we will account for them under the purchase method and the expense will be recorded in the period paid</u>. Therefore, if you have any current fiscal year expenditures for insurance or rents which are for future periods, these items will be left in the current fiscal year expenses and you will <u>NOT</u> report them as prepaid expense. Any other prepaid items should be reported.

Any goods or services that are received prior to June 30 but are not paid for until the next fiscal year are considered a payable for the year-end accruals.

Beginning with the first date agencies can process invoices for the new fiscal year, ending at the August close of the accounting system, payables must be marked during entry into Accounts Payable (A/P) using the appropriate A/P Indicator on transaction lines. Only transactions with the same invoice number and vendor that <u>total over \$500</u> need to be marked with the appropriate A/P indicator. The first date that agencies can post invoices for the new fiscal year is in the <u>Summary of Deadlines - Section</u> <u>D</u>.

It is the responsibility of each agency, board, or commission to mark their qualifying expenditures with the appropriate A/P indicator during the first two periods of the fiscal year. Payables after the cutoff date only need to be accrued if significant. If you believe you have a significant payable, please contact your accounting analyst.

The A/P Indicators to use are as follows:

| Account | A/P Indicator |
|--------------------------|---------------|
| Accounts Payable | 211 |
| Judgments Payable | 212 |
| Contracts Payable | 213 |
| Grants Payable | 215 |
| Due to Other Governments | 230** |
| Not a Payable – reviewed | 299 |

** If a payable is determined to be Due to Other Governments - the A/P indicator 230 must be used, even when others are applicable.

(See <u>Reference 3</u> for more detail and <u>Reference 4</u> for examples of other governments)

Tier 1 and 2 Funds: The payable accruals are centrally posted by BFM if they are properly marked with an A/P indicator.

Tier 3 and 4 Funds: BFM will provide a report of payables marked with an A/P indicator to assist in statement preparation. Agencies are responsible for posting those payable amounts when posting completed financial statements.

NOTE: Agencies are responsible for entering payable accruals for payments not made through Accounts Payable (A/P), which includes Multiple Payee (MP) and various outside payrolls.

NOTE: Agencies will be responsible for posting those payable amounts that were not marked with the A/P indicator.

BFM Processing of the Centrally Posted Accrual for the A/P Accrual Journal Entry for Tier 1 and 2 Funds

Due to shorter deadlines in the CAFR preparation process, there will be an earlier cutoff for the accounts payable centrally posted accrual. The posting will occur prior to the agency accrual due date. Agencies will use these amounts for posting any offsetting entries needed (e.g. federal receivables).

Agencies will continue to mark the A/P indicator on invoices as needed through the final date found in the <u>Summary of Deadlines - Section D</u>. BFM will run the final A/P report including the entire date range of marking invoices. BFM will compare this to the original posting of payables to determine additional postings (based on materiality) for the additional payables marked after the cutoff. BFM will notify agencies if additional postings need to be made.

BFM will create and issue an A/P Report that will reflect total balances of payables marked with an A/P indicator by the cutoff date listed in the <u>Summary of Deadlines - Section D</u>.

NOTE: After the first payable cutoff, please DO NOT post payables manually that will be picked up during the second run of payables. This creates problems with the determination of materiality and increases the risk of duplication.

Accounts Payable Indicators Explanation and Examples

A/P Indicator Common Use Example:

In July, Agency A received an invoice for a computer received June 25, with an invoice date of June 23, for \$1,200. This invoice is a qualifying expenditure and will need to be marked. Since this is received from a vendor and is a general accounts payable, it should be marked with a **211** A/P indicator.

299 A/P Indicator Examples:

299 is the proper A/P indicator to be used for invoices or a portion of an invoice that are not to be accrued as a payable. This code will indicate that the agency has reviewed invoices and found the lines properly coded. This will aid in the efficiency of BFM's review and in the future, reduce the back and forth verification questions between BFM and the agencies.

- An agency receives an invoice dated June 15 for \$3,000 and determines it is for yearly dues starting July 1. The agency will need to code the entire invoice with a **299** A/P indicator.
- There may be unique circumstances where the materiality level for payables may be more difficult to determine. For example, an agency receives a utility invoice for June and July (crosses fiscal years) for \$600. It is determined the dollar amount for June's utilities is under the materiality amount of \$500. The agency will code these invoices with a 299 A/P Indicator.

Dual Use of A/P Indicator Example:

Agencies may have invoices that include charges for both the prior year and the current year. If the current year portion exceeds the materiality level, then the lines need to be split between "payable" and "not payable".

• An agency has an invoice where the total amount is \$5,000. The prior year amount is \$4,000, and the current year amount is \$1,000. The two lines of the invoice must be coded with A/P Indicators. For this example, the \$4,000 line amount would be marked with the **applicable** A/P indicator and the \$1,000 line amount would be marked with the **299** A/P indicator.

Central Accounting System Input

On the Central Accounting System for direct invoices, enter the appropriate A/P indicator in the EXP field (immediately left of company field) on the A/P worksheet screen (EWS or IWS).

On matched invoices, process the document as usual. After nexting the document, add the payable indicator on the A/P IMW screen. You can go directly to the IMW screen by typing IMW in next function, or via the CGS screen.

If you already use your own mini-chart indicators, you may continue to use them. Type your code in first, and press ENTER. This brings in your company, account, and center; then, if necessary, replace your indicator with the A/P indicator.

Items Encumbered as of 6/30; Received Prior to 6/30; Paid After 6/30

This procedure is for governmental funds only.

If you have an encumbrance at June 30 of the current fiscal year-end on the central accounting system for an item that has been received and accepted prior to the close of June 30 of the current fiscal year-end business, but will be paid for after June 30 of the current fiscal year-end, the following actions should be taken:

1. Prepare a journal entry in HFM with the following coding:

Debit 3210010x Reserve for Encumbrances Credit 82____x Encumbrances

- The "_____" are replaced with your actual expense coding (position 3-7) used to create the encumbrance.
- This entry must be reversing on HFM if the item was received in current fiscal year and not paid for until next fiscal year – the encumbrance transaction must be zeroed out for current year accruals because an accounts payable accrual is being created. Remember that the next fiscal year payment must be marked with an A/P indicator (mini chart indicator).
- 2. The accruals for related expenditures should be marked with the appropriate A/P indicator. If not, you must also create an accrual journal entry to accrue the expense and payable.
- If the item is to be capitalized, it must be added to the fixed asset property system by the Capital Asset Deadline [See <u>Summary of Deadlines - Section D</u>] with an acquisition date of the month it was received.

Purchasing Cards "P-cards"

July and August Purchasing card (P-card) bills may be for goods or services received on or before June 30. These payments are posted to individual funds on documents with the prefix PCEX in the central accounting system. Beginning in FY19, BFM will centrally identify PCEX documents posted to the general ledger in July for June charges and post them as an accrual for tiers 1 and 2 funds. The central accounting system does not allow for PCEX documents to use payable indicators, therefore the centrally posted accrual will use account 2110000x – accounts payable.

NOTE: If the 2110000x account is not proper, agencies are responsible for posting a correction to the proper payable account.

Agencies should review their August P-card bills for accrual purposes. Please remember that only transactions where the goods or services were received in one fiscal year (June 30 or prior) and not paid for until the following fiscal year (July 1 or later) need to be accrued. It may not be appropriate to accrue the entire bill.

This is a payable that needs to be considered when posting accruals.

- 1. The \$500 accounts payable threshold is intended to be applied on a per purchase transaction basis. Thus the \$500 AP threshold should be applied individually to all transaction lines on the monthly statement.
 - a. It is not necessary to accrue an August P-card bill if all individual transactions are all under \$500.
 - b. It is necessary to accrue any individual lines on the August P-card bill that are over \$500 but you may accrue individual lines under \$500. Example: The July P-card bill was \$1,500, made up of one transaction over \$500 and many transactions under \$500. It is necessary to accrue the one transaction over \$500 but, although not necessary, you may accrue the entire \$1,500 (as long as all goods/services were received in one fiscal year and paid for in the following fiscal year).

CAFR POLICIES AND PROCEDURES MANUAL LEASES PAYABLE

All agencies must compile a list of all of their leases and report them on **Exhibit F**. If an agency subleases or has a memorandum of understanding from another agency, they do not need to report those leases, only the originating agency needs to report their lease. This exhibit will be submitted to your accounting analyst and the analyst in charge of leases. If an agency does not have any leases to report on Exhibit F, the agency still needs to respond by email letting BFM know that they do not have any leases to report.

A lease contract becomes measurable upon signing (lease signed 5/1/19 however lease doesn't begin until 8/1/19, this needs to be recorded on FY19 Exhibit F). We account for leases two different times during the year. For CAFR purposes, we account for all leases signed by June 30th of the current fiscal year. For completion of IRS Form 8038-GC, we will ask for a revised Exhibit F that will include all leases previously reported plus all the new leases signed through December 31st.

Label the leases as follows: (Newest version of Exhibit F has drop down boxes)

R - Recipient Name Change only - Name change of Lessor.

C - **Continuing** - This is continuing from the last time reported with no changes.

N - **New** - Record on Exhibit F and send a scanned copy to the analyst in charge of leases <u>as soon as</u> the lease is signed.

E - **Extension** - Note the change in length of time, amount, or other change in the description column. Record change on Exhibit F and send a scanned copy of changes to the analyst in charge of leases.

T - **Terminated/Cancelled** - Record on Exhibit F and send cancellation document to the analyst in charge of leases.

All lease information must be submitted to BFM by the Lease Information Deadline [see <u>Summary of</u> <u>Deadlines - Section D</u>].

REMINDER:

It is the responsibility of individual agencies to file:

• IRS Form 8038-GC for capital lease agreements entered into during calendar year that are less than \$100,000 and not reported to BFM by the deadline;

And / Or

• IRS Form 8038-G for each capital lease agreement entered into during the calendar year that is over \$100,000.

All assets with a useful life of more than one year shall be capitalized and recorded in the Fixed Asset System (FAS) according to the following capitalization and reporting thresholds:

| Land (All land is capitalized and reported regardless of cost) | \$ | 0 |
|--|------|-----------|
| Land Improvements | \$ | 50,000 |
| Equipment | \$ | 5,000 |
| "Off the Shelf" Software | \$ | 5,000 |
| Intangible Assets | \$ | 250,000 |
| Building and Improvements | \$ | 100,000 |
| Infrastructure and Improvements | | |
| Proprietary Funds and Component Units | \$ | 50,000 |
| Governmental and Fiduciary Funds | \$ ´ | 1,000,000 |

The cost of a capital asset includes not only its purchase price or construction cost, but also ancillary charges to place the assets in its intended location and condition for use. Ancillary charges include costs such as freight and transportation charges, site preparation expenditures, and professional and legal fees directly attributable to asset acquisition.

Equipment

Equipment includes, but is not limited to, items such as furniture, fixtures, machinery, vehicles, aircraft, computer equipment, and major renovation of vehicles.

"Off the Shelf" Software

Any computer software licenses purchased ready to use without programming or modifications, i.e. Microsoft Office products.

Intangible Assets

Intangible assets include, but are not limited to, easements, right of ways, patents, trademarks, copyrights, and internally generated software. Internally generated software (as defined by GASB 51) includes, but is not limited to, websites, computer systems, and other general software. Assets are considered "internally generated" if they are created or produced by the government or an entity contracted by the government, or if they are acquired from a third party but require more than minimal incremental effort on the part of the government to begin to achieve their expected level of service capacity. Internally generated software not capitalized before FY10 (July 1, 2009) will not be retroactively capitalized and/or added to FAS.

NOTE: The intangible asset questionnaire will need to be submitted by the deadline [see <u>Summary of Deadlines - Section D</u>].

Building Improvements

Building improvements would include major remodeling of buildings owned, leased, or rented by the state. When considering the terms "major remodeling" or "major renovation" of buildings, vehicles, and equipment, please use the following criteria as a guide for qualification: 1) increase their utility (through increased capacity of serviceability) or 2) extend their total estimated useful life. These costs do not typically include roof and window replacements and other normal maintenance and repair.

Infrastructure

GASB 34 defines infrastructure as long-lived capital assets that normally are stationary in nature and normally can be preserve for a significantly greater number of years than most capital assets. Examples would include roads, bridges, tunnels, drainage systems, water and sewer systems, dams,

and lighting systems. Infrastructure must be capitalized for financial reporting purposes at its historical cost, estimated historical cost, or fair market value at date of donation, if they are equal to or greater than the state's capitalization threshold for infrastructure assets.

All infrastructure assets must be entered on the FAS, unless the reporting agency has a formal record keeping system that maintains sufficient information needed for financial reporting and support needed for audit purposes. All infrastructure assets must be depreciated over their estimated useful life, using the straight-line method for depreciation, with no salvage value. The estimated useful life is the estimated number of years that an asset will serve the purpose for which it was purchased or constructed.

NOTE: DOT is currently the only agency reporting infrastructure. If an agency believes that it has an asset that may qualify as "infrastructure" please contact a BFM accounting analyst.

Impairment of capital assets

The State's policy for impairment of capital assets must be applied to all assets with a reporting value greater than or equal to \$100,000, excluding land and infrastructure. This policy must be applied to all infrastructure assets with a reporting value greater than or equal to \$10 million. If a fund has a large dollar amount of impaired capital assets that are under these thresholds, BFM should be notified to assess the impact on the CAFR.

Asset impairment is a significant, unexpected decline in the service utility of a capital asset. Service utility of a capital asset is the usable capacity that at acquisition was expected to be used to provide service, as distinguished from the level of utilization, which is the portion of the usable capacity currently being used. The current usable capacity of a capital asset may be less than its original usable capacity due to the normal or expected decline in useful life or to impairing events or changes in circumstances, such as physical damage, obsolescence, enactment or approval of laws or regulations or other changes in environmental factors, or change in manner or duration of use.

Usable service capacity may be different from maximum service capacity in circumstances in which surplus capacity is needed for safety, economic, or other reasons. Decreases in utilization and existence of or increases in surplus capacity that are not associated with a decline in service utility are not considered to be impairment. Significant is identified as a 20% estimated reduction in the assets reported value, or estimated useful life, or usable service capacity.

If your department has a capital asset that meets the above threshold for impairment of capital assets and you have identified the asset as having potential impairments, then you **MUST** test the asset for impairments. Capital assets that will continue to be used by your agency and have been identified as having an impairment that is considered permanent must be measured for the amount of impairment (the portion of historical cost that should be written off). The impairment should be measured using one of the following methods that appropriately reflect the decline of service utility of the capital asset: 1) <u>Restoration cost approach</u>; 2) <u>Service units approach</u>; or, 3) <u>Deflated depreciated replacement cost approach</u>.

NOTE: Impairments resulting from physical damage generally should be measured using a restoration cost approach; impairments resulting from enactment or approval of laws or regulations or other changes in environmental factors or from technological development or obsolescence generally should be measured using a service units approach; and, impairments identified from a change in manner or duration of use generally should be measured using deflated depreciated replacement cost or using a service units approach. However, capital assets

that will no longer be used by the government should be reported at the lower of carrying value or fair value. Capital assets impaired from construction stoppage also should be reported at the lower of carrying value or fair value.

Unless the impairment is considered temporary the loss from impairment should be reported in the statement of activities and statement of revenues, expenses, and changes in net position, if appropriate, as a program or operating expense. Impairment losses should be reported as a direct expense of the program that uses or used the impaired capital asset. An accrual journal entry should be made debiting account 5208800x – "Loss due to impairment of capital assets" for the impairment loss with offsetting entries reducing the cost of the capital asset and accumulated depreciation.

If an event or circumstance indicates that a capital asset may be impaired, but the test of impairment determines that impairment has not occurred, the estimates used in depreciation calculations (remaining estimated useful life and salvage value) should be reevaluated and changed, if necessary. The carrying amount of impaired capital assets that are idle at year-end should be reported to BFM to be disclosed in the notes to the financial statements, regardless of whether the impairment is considered permanent or temporary.

In governmental fund financial statements, restoration or replacement of an impaired capital asset should be reported as a separate transaction from the associated insurance recovery, which is reported as an other financing source. In governmental and business-type activities in government-wide financial statements and in proprietary fund financial statements, restoration or replacement of an impaired capital asset should be reported as a separate transaction from the impairment loss and associated insurance recovery. The impairment loss should be reported net of the associated insurance recovery when the recovery and loss occur in the same fiscal year. Insurance recoveries reported in subsequent years should be reported as other program revenue. Insurance recoveries are recognized as soon as it becomes realizable. A recovery is considered realizable if the insurer had admitted or acknowledged coverage.

Works of art

Works of art, historical treasures, and similar assets must be capitalized and reported at their historical cost or fair value at date of donation (estimated if necessary) if they are held as individual items, but not if they are in a collection. Collections (and all additions to that collection) are not to be capitalized and reported, whether donated or purchased and that meets all of the following conditions. The collection is:

- a) Held for public exhibition, education, or research in furtherance of public service, rather than financial gain;
- b) Protected, kept unencumbered, cared for, and preserved; and,
- c) Subject to an organizational policy that requires the proceeds from the sales of collection items to be used to acquire other items for collections. This does not have to be a formal policy; however, there should be some evidence to support the existence of the policy.

However, collections already capitalized at June 30, 1999 should remain capitalized and all additions to those collections should be capitalized, even if they meet the conditions for exemption from capitalization.

For non-capitalized collections, a disclosure in the notes to the financial statements must be made for the description of the collection and the reasons these assets are not capitalized. Therefore, a list of the non-capitalized collections and reasons they are not capitalized <u>must</u> be

submitted to the Bureau of Finance and Management. This list does not have to be detailed item by item; an overall description of the collection is fine.

Revenue <u>must</u> be recognized (account 4894000x - "Restricted Donation") for donations of works of art, historical treasures, and similar assets. When donated collection items are added to non-capitalized collections, a program expense (account 5228037x - "Non-capitalized Collections") must also be recognized equal to the amount of revenues recognized. Donated capital assets such as works of art, historical treasures, and similar assets should be recognized at acquisition value per GASB 72.

Capitalized collections or individual items that are exhaustible, such as exhibits with diminished useful lives due to display, or educational/research applications, should be depreciated over their estimated useful lives, using the straight-line method for depreciation. Depreciation is not required for collections or individual items that are inexhaustible.

Fixed Asset System (FAS)

BFM will leave the fixed asset system open for all capital assets until the **Capital Assets Deadline** [see <u>Summary of Deadlines - Section D</u>] so that prior year unrecorded assets, or assets with incorrect financial criteria can be added, or updates made to the system before the final depreciation cycle is run. For unrecorded assets or updates discovered after the Capital Assets Deadline, these items can be added to the fixed asset system only through the Office of Property Management. When the Office of Property Management adds or updates the item, the life-to-date depreciation will be manually adjusted so that the item will depreciate in future years as if it had been added in the prior year.

NOTE: It is required that you record any unrecorded capital assets (with acquisition dates through June of the current Fiscal Year) on the FAS prior to the Capital Assets Deadline date. This will save your agency additional work in the accrual process.

Variance from Traditional Estimated Useful Life Table

For instances where an asset's estimated life range does not accurately coincide with its applicable NIGP code, an adjustment must be made. Since these exceptions are rare and infrequent, we will not be creating new NIGP codes. Property Management will need to be contacted so that the life ranges can be properly adjusted for these asset exceptions.

Property Management will send the appropriate files out after the final date for current year adds to FAS [see <u>Summary of Deadlines - Section D</u>].

Capital Asset Inventory Verification

Property Management will send a list to all departments of capital assets currently on the fixed asset system to be verified by each department, signed, and returned to Property Management prior to June 30. The purpose of this verification is to assure that assets currently recorded on the fixed asset system are accurately recorded and still in use by your department.

NOTE: Departments, Boards, and Commissions are responsible to ensure all capital assets are reported correctly for CAFR purposes, whether they are posted centrally by BFM from FAS or by the departments through the accrual process.

Reconciliations

Agencies must prepare two reconciliations of the fixed asset data using Exhibit O. These reconciliations are found on the tabs labelled 1. 52x7 Recon and 2. FAS Recon of the Exhibit.

These reconciliations should be completed at the end of each quarter and a final reconciliation will be due after FAS has closed for the fiscal year.

The first reconciliation reconciles all current fiscal year additions on the fixed asset system to expenditures on the central accounting system. This reconciliation should encompass items that flow through construction in progress as well as donated items, etc. The purpose of this reconciliation is to ensure that all current fiscal year purchases of capital assets that meet the thresholds are entered on the fixed assets system and subsequently reported in the CAFR.

The second reconciliation reconciles the change from the beginning FAS balances (prior year ending balances) to current year ending balances.

Your agency's <u>Exhibit O</u> should be submitted to BFM by the listed Deadline [see <u>Summary of</u> <u>Deadlines - Section D</u>].

Accruals

Centrally Posted Accruals

Accrual entries for capital asset items regarding governmental funds, with acquisition dates through June of the current fiscal year-end reflected on the Fixed Asset (FA) Property listing as of the Capital Assets Deadline will be prepared centrally. This includes recording the asset, depreciation expense for the year, and accumulation depreciation to date to the individual fund(s).

Agency Posted Accruals

It is the agency's responsibility to prepare accrual and/or completed financial statement entries for <u>ALL</u> nongovernmental fund capital asset items reflected on the FA Property listing <u>and</u> governmental fund capital asset items with acquisition dates prior to June 30 of the current fiscal year-end that were updated to FAS <u>after</u> the Capital Assets Deadline [see <u>Summary of</u> <u>Deadlines - Section D</u>]. Accrual entries for proprietary and fiduciary funds should be made directly to the individual fund. The entries should record the asset, depreciation expense for the year, and accumulated depreciation to date.

Proprietary and Fiduciary funds: When you post your capital assets, please break that number out between Beginning Assets, Additions to Assets, and Deletions from Assets. You can do all of this using the Line Description field on the journal. Please post the beginning capital assets (matches prior year's ending) for the Fiscal Year with a Line Description field **Beginning Assets**. Please post the additions to capital assets for the Fiscal Year with a Line Description field **Additions to Assets**. Please post the deletions to capital assets for the Fiscal Year with a Line Description field **Deletions to Assets**.

There are additional entries required for proprietary funds. Please see <u>Reference 5</u>.

Governmental Funds: For capital assets with acquisition dates prior to June 30 of the current fiscal year-end that were updated to FAS after the Capital Assets Deadline, please see <u>Exhibit M.1</u> for the required entry format and <u>Exhibit M.2</u> for the depreciation schedule.

NOTE: For governmental funds, these entries must also include the letters GW in the Reporting Dimension on HFM Journals, for example: GWAgencyRev, GWAgencyNonRev, or GWAgencyXST.

Construction in Progress

Construction in progress is not entered on the FAS and therefore, will be the responsibility of agencies to post accrual and/or completed financial statement entries to the individual funds in HFM.

NOTE: Please use <u>Exhibit N</u> to see how to complete these entries.

NOTE: For governmental funds, these entries must also include the letters GW in the Reporting Dimension on HFM Journals, for example: GWAgencyRev, GWAgencyNonRev, or GWAgencyXST.

NOTE: See <u>Reference 6</u> for a listing of each company and their fund type and tier.

CAFR POLICIES AND PROCEDURES MANUAL INVENTORY VALUATION

Inventories at June 30 of the current fiscal year-end must be valued at moving average cost. The value of inventories must be recorded in HFM to the fund(s) purchasing the inventories based on the percentage of inventory expenditures made from each fund for the year.

NOTE: This is a change from prior years – we no longer post to reserved fund balance.

| 📰 Scenario: ACTUAL 🎬 Year: 2014 ₩ Period: 12 ﷺ Entity: 2004 ¥ Value: <entity adjs="" curr=""> ### ICP: [ICP None] ▾ 😲 Center: 0800000 ▾ 🎲 FundSource: J02 ▾ 🗧 ▾ 😲 ReversionYear: 00x ▾ 😲 Flow: CLO ▾ 💱 Reporting: AgencyRev ▾</entity> | | | | | | | |
|--|---|--|-----|--|------------|--|------------|
| Label: XFM4080003 Description: To record HSC inventor | XFM4080003 Balanced By Entity Regular DSS C_FMPR1_CAFR_08 USD Posted Description: | | | | | | |
| Actions View | ′ +×:∄ ₫ ☑ × ♥ | | A Ø | | | | |
| Account | Description | | 00 | | Debit | | Credit |
| 1 1310000x | inventory | | | | 144,299.93 | | |
| 2 5205100x | inventory | | | | | | 144,299.93 |

CAFR POLICIES AND PROCEDURES MANUAL LOCAL BANK ACCOUNTS

Cash in local bank accounts is any cash amount maintained in a bank account, approved by the State Treasurer's Office and State Auditor's Office (SDCL 4-4-3), other than the state's main bank account. The cash balance reported should be determined by the agencies bank reconciliation not the bank balance on 6/30.

Recording: Agencies are given one of two options <u>when taking cash out</u> of the state's main bank account and depositing into a local bank account.

1. Debit the proper expenditure account(s). No other activity for the cash in the local bank accounts should be recorded on the state's accounting system.

NOTE: This method <u>**MUST**</u> be used for any funds that are budgeted on the accounting system.

2. Debit account 1130000x "Cash in Local Checking Account".

NOTE: Departments/boards and commissions that maintain balances on the accounting system for account 1130000x should update these balances on a periodic basis, but <u>MUST</u> update these balances at the <u>end of each fiscal year</u> (cash basis). The 1130000x account "Cash in Local Checking Account" on the accounting system should accurately reflect the reconciled cash balances maintained in the local bank accounts. When updating the 1130000x account, offsetting entries must be made to the proper revenue accounts (for current year cash inflows), the proper expenditure accounts (for current year cash outlays), or the proper prior period adjustment accounts (for prior year cash inflows and outlays).

Reporting Tier 3 and 4 Funds (funds listed in Section G-1 of this manual):

• If either option 1 or option 2 was followed, agencies/boards and commissions should report the reconciled cash in local bank account balance on their completed financial statement and enter the statement balances into HFM for inclusion in the state's financial statements.

Reporting Tier 1 and 2 Funds (funds <u>NOT</u> listed in <u>Section G-1</u> of this manual):

- If option 1 above was followed, agencies/boards and commissions should prepare and enter an
 accrual journal entry into HFM for inclusion in the state's financial statements. The accrual journal
 entry should report the reconciled cash in local bank account balance, the proper revenue(s) (for
 current year cash inflows), and the proper expenditure(s) (for current year cash outlays, including
 any adjustments needed to the original expenditure(s) used to remove the cash from the state's
 main bank account).
- If option 2 above was followed, the June 30 balance in account 1130000x "Cash in Local Checking Account" that is reflected on the state's accounting system at June 30 will be carried into HFM and subsequently reported in the state's financial statements.

| | 📰 Scenario: ACTUAL 🛗 Year: 2014 🏀 Period: 12 🖧 Entity: 3147 🌿 Value: <entity adjs="" curr=""> 🗱 ICP: [ICP None] 🗸 😲 Center: 1611000 🗸 😲 FundSource: 000 🗸 🚍 🖛</entity> | | | | | | |
|--|--|----------------------|------------------|---|-----------|--------|--|
| 1 | ψI | ReversionYear: 00x 🗸 | 🖓 Flow: CLO 👻 | | | | |
| | Label: Balance Type: Type: Group: Security Class: Currency: Status: XFM4161000 Balanced By Entity Regular DOM [Default] USD Posted | | | | | | |
| | | cription: | | | | | |
| | NG | Musuem Local Bank | Account | | | | |
| | | | | | | | |
| | Ac | tions 👻 View 👻 | + × <u>∕</u> ⊒ @ | 🖌 🔊 🔇 😓 🗄 🖾 🖉 🚫 🐼 | | | |
| | | Account | Reporting | Description | Debit | Credit | |
| 1 | 1 | 1130000x | AgencyRev | Museum Funds in local bank acct @ 6/30/2014 | 16,203.37 | | |
| | 2 3220000x AgencyRev Beginning fund balance @ 7/1/2013 17,017.93 | | | | | | |
| - 3 | 3 | 4894000x | AgencyNonRev | Deposits from donations and sales 9,667.4 | | | |
| 4 5205020x AgencyNonRev Withdrawals from Musuem Fund 10,481.96 | | | | | | | |
| • | 5 | | | | | | |

Under the GASB reporting model, there are two different measurement focuses and bases of accounting. The current financial resources measurement focus is described as assets and liabilities that affect near-term liquidity. The economic resources measurement focus encompasses all of the economic resources associated with the operations reported in those funds. The modified accrual basis of accounting recognizes transactions and events not only when they have occurred, but also when the related cash flow occurs within a short enough time period to have an effect on current spendable resources. The accrual basis of accounting recognizes transactions and events as revenue/gains or expenses/losses when they occur, regardless of the related cash flow. The table below provides additional information on distinguishing between the two measurement focuses and two bases of accounting.

| Reporting differences that reflect differences in measurement focus: statement | | | | | | | |
|--|-----------------------|-------------------------------------|--|--|--|--|--|
| | of financial position | | | | | | |
| Item | Economic Resources? | Current Financial Resources? | | | | | |
| Financial resources | Yes | Yes | | | | | |
| Capital assets | Yes | No | | | | | |
| Liabilities normally | Yes | Yes | | | | | |
| expected to be liquidated | | | | | | | |
| currently with expendable | | | | | | | |
| available financial | | | | | | | |
| resources | | | | | | | |
| Liabilities normally NOT | Yes | No | | | | | |
| expected to be liquidated | | | | | | | |
| currently with expendable | | | | | | | |
| available financial | | | | | | | |
| resources | | | | | | | |

| Reporting differences that reflect differences in measurement focus: statement of resource flows | | | | | | |
|--|---------------------|-------------------------------------|--|--|--|--|
| Item | Economic Resources? | Current Financial Resources? | | | | |
| Issuance of long-term debt | No | Yes | | | | |
| Repayment of the principal of long-term debt | No | Yes | | | | |
| Capital Outlay | No | Yes | | | | |
| Depreciation/amortization | Yes | No | | | | |

| Effect of differences in measurement focus: terminology used in statement of | | | | | | | | |
|---|---------|---|--|--|--|--|--|--|
| resource flows Item Economic Resources? Current Financial Resources | | | | | | | | |
| Inflows | Revenue | Revenue or Other Financing Source | | | | | | |
| What is surrendered (asset sold) is less than what is received (purchase price) | Gain | Increase in Revenue | | | | | | |
| Outflows | Expense | Expenditure or other financing use | | | | | | |
| What is received (purchase price) is less than what is surrendered (asset sold) | Loss | Expenditure/decrease in revenue, as appropriate | | | | | | |

| Difference in basis of accounting | | | | | |
|-----------------------------------|-------------------------|--------------------------------|--|--|--|
| Item | Accrual Basis | Modified accrual basis | | | |
| Revenue | When earned | When earned, IF | | | |
| | | MEASUREABLE AND | | | |
| | | AVAILABLE. Collectable | | | |
| | | within the current period or | | | |
| | | soon enough thereafter to be | | | |
| | | used to pay liabilities of the | | | |
| | | current period. | | | |
| Expense/Expenditure | When liability incurred | When liability incurred, | | | |
| | | EXCEPT FOR unmatured debt, | | | |
| | | accrued interest, certain | | | |
| | | accrued liabilities normally | | | |
| | | not expected to be liquidated | | | |
| | | currently with expendable | | | |
| | | available financial resources, | | | |
| | | and supplies inventories and | | | |
| | | prepaid. | | | |
| | | | | | |

The following information details each fund type. See <u>Reference 6</u> for a listing of each company and their fund type and tier.

• Government-wide financial statements:

- o Consist of a Statement of Net Position and a Statement of Activities
- \circ $\,$ Use the economic resources measurement focus and the accrual basis of accounting
- Provides comprehensive information about the entire government, including all of its governmental activities, business-type activities, and component units

• Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

• Governmental fund financial statements:

- Consist of a Balance Sheet and a Statement of Revenues, Expenditures, and Changes in Fund Balances
- Include the general fund, special revenue funds, capital projects funds, debt service funds, and permanent funds
- Use the current financial resources measurement focus and the modified accrual basis of accounting
- Revenues are considered to be available when they are collectible within the current period, or soon enough thereafter to pay liabilities of the current period.
- Expenditures generally are recorded when a liability is incurred, as under the accrual basis of accounting. However, expenditures related to debt service, compensated absences, capital leases, and claims and judgments are recorded only when payment is due and payable.
- See <u>Section G-13</u> for information on additional entries needed to convert governmental fund financial statements to government-wide financial statements

• Proprietary fund financial statements:

- Consist of a Statement of Net Position; a Statement of Revenues, Expenses, and Changes in Net Position; and a Statement of Cash Flows
- Include enterprise and internal service funds
- Use the economic resources measurement focus and the accrual basis of accounting
- Distinguish operating revenues and expenses from nonoperating items
 - Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition, such as subsidies and investment earnings, are reported as nonoperating

• Fiduciary fund financial statements

- Consist of a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position
- Include pension, private purpose trust funds, and agency funds
- Use the economic resources measurement focus and the accrual basis of accounting
- Distinguish operating revenues and expenses from nonoperating items
 - Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition, such as subsidies and investment earnings, are reported as nonoperating

• Discreetly Presented Component Units

- Consist of a Statement of Net Position and a Statement of Revenues, Expenses, and Changes in Net Position
- Use the economic resources measurement focus and the accrual basis of accounting
- Distinguish operating revenues and expenses from nonoperating items
 - Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition, such as subsidies and investment earnings, are reported as nonoperating

There are 5 levels or Tiers of funds:

| Name | Tier 1 | Tier 2 | Tier 3 | Tier 4 | Tier 5 |
|---|---|---|---|---|---|
| Data Processes | Periods 1-12 on accounting system, year- end journal entries are made in HFM for CAFR (funds not listed below) | Periods 1-12 on accounting system, year- end journal entries are made in HFM for CAFR, require a Cash Flow Statement to be submitted to BFM | G/L balances from accounting system, if any, are zeroed out. Year-end financial statement balances are entered into HFM. Must submit financial statements to BFM – see list | G/L balances from accounting system, if any, are zeroed out. Year-end financial statement balances are entered into HFM. Must submit audited financial statements to BFM – see list | G/L balances from accounting system, if any, are zeroed out. Not reported on the CAFR. (Can be used as an ICP) |
| Journal Label | Journal label "XFM" | Journal label "XFM" | Journal label "XST" | Journal label "XST" | N/A |
| Central Accruals | Determined centrally – and posted centrally | Determined centrally – and posted centrally | Determined centrally – agency must include in their financial statements | Determined centrally – agency must include in their financial statements | N/A |
| Typical type of funds included | Governmental funds, fiduciary funds | Proprietary funds | Trust funds, component units, Proprietary funds | Component units, fiduciary funds | HIGHER ED |

Please see **<u>Reference 6</u>** for the listing of fund tiers.

Tier 3 agencies must submit statements as the documentation when entering year end journal entries into HFM by the accrual due date listed on the <u>Summary of Deadlines - Section D</u>. Tier 4 must submit draft statements by the accrual due date and audited financial statements of the above funds to BFM as soon as available, but no later than the deadline on the <u>Summary of Deadlines - Section D</u>.

If your fund is a tier 1 or 2, you will enter your accrual entries into HFM. If your fund is a tier 3 or 4, you will enter statement balances into HFM.

If for some reason you believe that your fund is in the incorrect tier, please contact your accounting analyst.

Agencies will enter accruals and financial statements into HFM via journal entries. It is important to <u>use</u> the coding structure related to the Fiscal Year for which the CAFR is being prepared.

Agencies will be entering both sides of the accrual entries. This means that you must be familiar with accrual accounting concepts. All entries must be balanced (e.g., both debit and credit entries present). If you are unfamiliar with proper accrual entries, please contact your BFM accounting analyst for assistance.

Please refer to HFM manual for guidance on how to enter journal entries into the HFM system.

Journal Label

- First 3 digits are as follows:
 - Tier 1 and 2 funds shall use prefix of "XFM"
 - Tier 3 and 4 funds (identified in <u>Reference 6</u>) shall use prefix of "XST"
- All funds will use the CAFR Fiscal Year in the fourth digit
- Positions 5-7 should follow the "Table for Positions Accrual Journal Entry Journal Label (see <u>Exhibit A</u>)"
- The remaining positions are assigned by the agency

| Example: | Fiscal Year 2017: | | <u>2018:</u> | <u>2019:</u> | |
|----------|-------------------|--------------|--------------|--------------|--|
| | | XFM7 or XST7 | XFM8 or XST8 | XFM9 or XST9 | |

Point to Remember: Accrual documents can include only one company per document.

Account coding

As you begin to enter accrual journal entries or completed financial statements, please be familiar with the statewide chart of accounts for assets, deferred outflows, liabilities, deferred inflows, equity, revenues, and expenses. Please be sure to post to the proper account (e.g., if you have travel expenses, do not post this to contractual services expense).

All assets, deferred outflows, liabilities, and deferred inflows (such as inventory values, accounts receivable, due from other governments, accounts payable, other assets, other liabilities, etc.) that may exist on June 30 of the Fiscal Year-end that are not on the accounting system must be entered into HFM via journal entry.

No journal entry should affect cash account 1140000x.

Record Cash entries to the following accounts:

- 1. Cash on hand must be coded to account 1110000x
- 2. Petty cash must be coded to account 1120000x
- 3. Cash in local checking accounts must be coded to account 1130000x
- 4. Cash in pooled fund must be coded to account 1131000x.

If there is cash on hand at June 30 of the current Fiscal Year-end that will be deposited into a fund accounted for on the accounting system after June 30 of the current Fiscal Year-end, you must make an adjusting entry in HFM to report the cash on hand and related revenue, or other credit account that is applicable.

NOTE: Please use account number 1110000x when accounting for cash on hand.

As you post your entries, be sure to post separate amounts for long-term and short-term items such as loans, receivables, payables, etc. Also, try to limit your postings to the accounts "other assets" and "other liabilities". If you do post to these "other" accounts, including amounts held for others, be sure to submit an itemized list to your accounting analyst and have available for the auditors by completing Exhibit B.

Account coding in HFM consists of 7 digits followed by an x. All entries will have to have the account taken down to the 7th digit.

When making entries for **Proprietary Funds** there are special accounts that need to be used:

1. All agencies must use the following accounts when posting to the "non-operating revenues" account (e.g., account field beginning with 492)

| ٠ | Gain on Disposal of Assets | 4920015x |
|---|-------------------------------|----------|
| ٠ | Gain on Sales of Investments | 4920025x |
| ٠ | Grant Income | 4920035x |
| ٠ | Non-operating Interest Income | 4920045x |
| ٠ | Other Non-operating Income | 4920995x |
| | | |

2. The following accounts must be used when reporting the following non-operating expenses:

| | 0 | 0 | 0 | |
|---|--------------------------------|-------|---|----------|
| • | Loss on Disposal of Assets | | | 5228040x |
| • | Other Expense | | | 5228090x |
| • | Interest Expense | | | 5228091x |
| • | Loss on Extinguishment of Debt | | | 5228093x |

Center coding & Funding Source Code

When posting journal entries in HFM, the center code must be entered at 7 digits. There is a separate field for digits 8, 9 and 10 called funding source code. This is needed by BFM to break out the equity by funding source code. All governmental funds are required to use the correct funding source code.

The Use of Line Description field in accrual journal entry lines

All accrual document lines must have a description in the Line Description field. Most line description fields are determined by the agency; however, they need to be descriptive enough to aid all users of accrual data. BFM has specific line description requirements for Due to/from, Transfers in/out, and negative cash.

For Due to/from & transfer in/out

For tracking and matching purposes, the **document Identification** for each accounting system cash document that relates to an accrual journal entry for the Due to Other Funds, Due from Other Funds, Transfer In, and Transfer Out accounts **must be entered at the beginning of the line description field** of the accrual document line. The only exceptions to this rule will be for:

- 1. Due to/from entries identified centrally by BFM for tier 3 and tier 4 funds (see Accrual Entries That Will Be Created Centrally: <u>Section G-3</u>).
- 2. If an accounting system document has not been created yet for the actual transfer of cash, for the due to/from and transfer in/out, then the XFM or XST document with the offsetting due to/from or transfer in/out must be entered in the line description field.

Agencies **should not** combine accounting system document (transfer documents, non-cash documents, cash receipt documents, etc.) information for due to/from and transfer in/out accrual lines. Each accrual journal entry for due to/from and transfers in/out lines per XFM or XST document number **must only include** information from <u>one corresponding</u> accounting system document that was used for the actual transfer of cash except as noted previously.

For example:

Agency X provided services to agency Y in June of the current Fiscal Year and then created two non-cash documents to be reimbursed by agency Y. The documents are sent to agency Y in July of the next Fiscal Year for them to enter their expenditure coding and end the document. Agency X has one line of revenue coding on each document, both within the same company; and agency Y has 25 lines of expenditure coding paid from 3 different companies on the first document (N09123) and 2 lines of expenditure coding paid to 2 different companies on the second (N09124).

During the accrual process:

<u>Agency X</u> would post two accrual journal entry lines to Due from other funds for these accounting system documents and include in the line description field for the first line N09123 and for the second line N09124.

<u>Agency Y</u> would post Due to other fund entries on 3 separate accrual documents and a total of five lines. Each of the three companies would have an entry line with a line description field referencing N09123 and the two companies from the second accounting system document would have a second accrual journal entry line referencing N09124 in line description field.

ICP – Intercompany Partner

On HFM we use a 4 digit dimension to identify the offset entity in all intercompany payables, receivables and transfers. The following accounts require the use of an ICP:

| | | Transfers | Transfers |
|-------------------|-----------------|-----------|-----------|
| Due from/advances | Due to/advances | In | Out |
| 1251000x | 2200000x | 4910000x | 5208040x |
| 1251900x | 2200018x | 4910001x | 5228000x |
| 1251950x | 2200900x | 4910002x | 5228003x |
| 1256900x | 2200950x | 4910003x | 5228004x |
| 1291000x | 2860950x | 4910004x | 5228802x |
| 1291900x | 2910000x | 4910005x | 52C8040x |
| 1291950x | 2910900x | 4910009x | 52S8040x |
| | 2910950x | 4910011x | |
| | | 4910100x | |
| | | 4910403x | |
| | | 4910618x | |
| | | 4910800x | |
| | | | |

Negative Cash Balances

All negative pooled cash balances (e.g., funds with negative cash amounts being reported on the State's accounting system) must be eliminated from the fund(s) with the negative cash balance(s) and absorbed by the state general fund. This needs to be calculated on an entity/company level not a funding source code level. Additionally, all local funds with negative cash balances that are not reported on the State's accounting system must be reflected in accrual entries as an accounts payable unless the negative local fund balance can be absorbed by a positive cash balance in the proper fund.

All agencies must initiate the following accrual entries for each fund with a negative cash balance:

NOTE: for the below example company 2010 is used as an example. Also agencies will need to enter two journals (one for each company) to complete this negative cash entry.

| | JOURNAL DESCRIPTION Negative Cash - 2010 | | | | | | TOTAL DEBITS 20,000.00 | OTAL CREDITS | |
|------|---|------------------|------------|------------------|--------------------|-----------|---------------------------|--------------|---------------|
| LINE | Entity | ACCOUNT | ICP | CENTER (PROGRAM) | FUND SOURCE (8-10) | REPORTING | LINE DESCRIPTION | DEBIT AMOUNT | CREDIT AMOUNT |
| | 1 2010 | 1131000x | [ICP NONE] | 0000000 | 000 | AgencyRev | Negative Cash - 2010 | 10,000.00 | |
| | 2 2010 | 2200000 x | 1000 | 0000000 | 000 | AgencyRev | Negative Cash - 2010 | | 10,000.00 |
| | 3 1000 | 1251000x | 2010 | 0000000 | 000 | AgencyRev | Negative Cash - 2010 | 10,000.00 | |
| | 4 1000 | 1131000x | [ICP NONE] | 0000000 | 000 | AgencyRev | Negative Cash - 2010 | | 10,000.00 |

NOTE: All lines in negative cash accrual entries need to have the following line description where "XXXX" is the company number with the negative cash balance being zeroed out: "Negative Cash – XXXX"

Agencies entering accruals must also enter local funds with negative cash balances into HFM accrual journal entries. If the pooled fund cash amount is not sufficient to absorb the negative amount of the local fund, then an entry must be made crediting the accounts payable account (2110000x) for the negative cash amount.

Reporting Dimension Determination

The central accounting system operates on the cash basis of accounting where revenue and expense transactions are not recorded in the central accounting system until cash is exchanged. The financial statements are reported on the accrual or modified accrual basis of accounting. See <u>Section G-1</u> Because of this, accrual entries may be required to move some transactions into the appropriate fiscal year for financial reporting.

Reporting Dimension – The Closing Process

When the central accounting system closes at the end of the fiscal year, all income statement account (revenue and expense) balances are reset to zero to begin the next fiscal year. If a balance sheet account (asset or liability) has an ending balance, that balance will roll forward into the next fiscal year. The June 30 ending balances of all accounts from the central accounting system are loaded into HFM. Any entries made for the CAFR in HFM will have no effect on the balances in the accounting system.

After the CAFR is issued, the fiscal year is closed in HFM. The closing process is dependent upon the tier of the fund.
CAFR POLICIES AND PROCEDURES MANUAL ACCRUAL JOURNAL ENTRY PREPARATION

Tier 1 and 2 Funds

CAFR journal entry lines affecting balance sheet accounts (accounts beginning with 1, 2, or 3) are systematically closed out. However, an actual entry is not created or posted. The current CAFR fiscal year-end balances from the central accounting system are used for the beginning balances in HFM. In the new CAFR year, balance sheet accounts not recorded on the accounting system may need to be reestablished with the offset posted to beginning equity. For example, see local bank accounts, <u>Section F-5</u>.

Tier 3 and 4 Funds

The CAFR journal entries systematically close out through a system process and all account balances start at zero. However, an actual entry is not created or posted. General ledger balances are brought into HFM from the central accounting system and then are zeroed out through the XNG calculation. The final balances are posted to HFM from a working trial balance or audit report, if applicable.

Reporting Dimension – The Reversal Process

The reversal process is automated in HFM. Tier 1 and 2 funds use the reporting dimensions listed in the next section as the determining factor for the reversal process. Tier 3 and 4 funds do not use the reversal process and should use the "XST" reporting dimensions.

The reporting dimension tells HFM whether a specific journal entry line should reverse in the following fiscal year. The ending balances in HFM do not roll forward to the next fiscal year. Instead, the current CAFR fiscal year-end balances from the central accounting system are used for the beginning balances in HFM. HFM will only post reversals to revenue and expense accounts (accounts beginning with 4 or 5), the offset is posted to the beginning equity balance. The Rev/NonRev reporting dimensions have no effect on balance sheet accounts in HFM.

NOTE: An Agency may find it helpful to use the reporting dimension on balance sheet accounts to reference what should or should not reverse in the following year on their working trial balance. Working trial balances operate differently than the HFM process because the working trial balance rolls the prior year ending balances forward as the beginning balances for the current fiscal year.

NOTE: When posting to Beginning Equity, use account 3220000x for governmental funds and account 3300000x for proprietary funds, fiduciary funds, and government-wide entries.

General Rule: If the transaction recorded in the accrual entry has happened or is going to happen with the exact same coding on the central accounting system in the fiscal year following the CAFR fiscal year, the accrual entry should use a reversing reporting dimension.

Reporting Dimension – Reversing v. Non-Reversing

A reporting dimension must be entered for each line of an entry. Reporting dimensions are dependent upon two things: whether a line should be reversed in the next fiscal year and whether the line should be reported as government-wide for the current CAFR fiscal year. Government-wide reporting dimensions are used for entries that convert modified accrual basis (governmental funds) entries to accrual basis to meet the reporting requirements of specific financial statements. See <u>Reference 2</u> for a listing of government-wide adjustments. The reporting dimensions used by agencies are as follows:

CAFR POLICIES AND PROCEDURES MANUAL ACCRUAL JOURNAL ENTRY PREPARATION

Fund Statement Entries:

- AgencyRev
- for all reversing lines
- AgencyNonRev
 for the lines that should NOT reverse
- AgencyXST for tier 3 and 4 fund entries
- ReversingNonRev
 for correcting prior year lines with incorrect rev or nonrev
 dimensions. The lines will be nonreversing.

Government-wide Statement Entries

- GWAgencyRev GW lines that are reversing
- GWAgencyNonRev GW lines that should NOT reverse
- GWAgencyXST GW tier 3 and 4 fund entries

Reversing entries allow a transaction to be recorded in the fiscal year when the expense occurred or when the revenue was earned, even though the actual accounting transaction (receipt or payment) happens in the next fiscal year. Using a reversing reporting dimension prevents the duplicate recognition of the revenue or expense in both fiscal years.

When an incorrect reporting dimension is used, a beginning equity out of balance for the next fiscal year may occur and will need to be resolved.

Examples of items that typically reverse:

- Expenses related to payables/due to other funds
- Revenues related to receivables/due from other funds
- Reimbursement grant revenue related to receivables

Examples of items NOT to reverse:

- Elimination of intra-company transfers
- Elimination of primary state agencies' pass-thru grants given to other state agencies
- Any current CAFR fiscal year corrections or reclassifications of cash basis revenue and/or expenditure balances that were not completed prior to the year-end close of the central accounting system

NOTE: In HFM, the Rev/NonRev reporting dimensions are only applicable to revenue and expenditure accounts (accounts beginning with 4's and 5's). See the previous section for further explanation.

Please contact your accounting analyst for more information about the either the reversal or closing process.

CAFR POLICIES AND PROCEDURES MANUAL ACCRUAL JOURNAL ENTRY PREPARATION

Trial Balance Comparisons

The primary purpose for completing the Trial Balance Comparisons is to highlight significant changes in CAFR codes from the prior fiscal year and determine the reason for the change. Significant change from one fiscal year to the next can be an indicator of an error. If it is determined that the changes are the result of accounting transaction errors (cash basis or accrual posting), corrections will need to be posted as an accrual entry to HFM. When assets or liabilities that carry a balance on the central accounting system are involved, there may be a corrective entry needed there as well. If the account balances represent accurate accounting data, detailed explanations are needed to support the changes.

Each state agency must complete the cash basis and accrual basis Trial Balance Comparisons for each entity/company. Doing the cash basis comparison before accruals ensures the correctness of the G/L data which makes up the majority of the balances reported on the CAFR. To do this, BFM has created cash basis and accrual basis Trial Balance Comparison template files. All material differences and negative balances noted as "material change" need to be addressed by the state agency. The detailed procedures are included in the **Instructions** tab of the file.

The cash basis Trial Balance Comparison worksheet will be sent out to the agencies after the year-end close of the central accounting system. Please give detailed explanations on every line where there is a material change. Also explain why there is a variance and if a corrective entry is needed. All corrective entries need to be posted to HFM. Return the completed form to your accounting analyst by the dates outlined in the <u>Summary of Deadlines - Section D</u>.

After agency and centrally posted accruals are completed in HFM, agencies are required to prepare a new Trial Balance Comparison worksheet which includes both the cash basis and any CAFR accrual entries. Please give detailed explanations on every line where there is a material change. Also explain why there is a variance and if a corrective entry is needed. All corrective entries need to be posted to HFM. Return the completed form to your accounting analyst by the dates outlined in the <u>Summary of Deadlines - Section D.</u>

If additional entries are made to a company/entity, i.e. the second payable run or if additional accruals are needed to correct errors, an agency will need to update the accrual basis Trial Balance Comparison.

There are a variety of year-end accruals that are compiled and posted centrally. Some entries require agencies to use special coding or gather needed information for the entry to be made. Some entries are posted on the fund financial statements and others are posted on the Government-wide statements.

For companies that are posted as completed financial statements, tier 3 and tier 4 funds, the amounts for each accrual type are calculated and included on the listings sent out to all agencies. The agency is responsible for including these accruals on their working trial balance and in the ending balance postings for any account affected. Please refer to <u>Section G-1</u> of this manual for the listing.

The various accruals are listed below with an explanation or a reference to a section that offers a detailed explanation.

Accrual journal entries regarding the following items will be done centrally:

1) Reversals of previous Fiscal Year accrual documents

When a revenue or expense journal line is posted with a reversing reporting dimension (AgencyRev, GWAgencyRev) HFM calculates a reversal in the next fiscal year. Because this process does not generate a journal entry, the detail will not be sent out. The balances associated with this process can be obtained by running a HFM Smart View using <u>ReversingCALC</u> (*Reversed from Prior Year*) in the Reporting Dimension field. Detailed information of the balance can be obtained from the prior fiscal year's accrual journal entries. See <u>Section G-2-q</u> for additional information.

- 2) Prepaid amounts marked with the prepaid indicator as explained in <u>Section E-3</u> Email: *FY 20yy Prepaids* Accrual Journal Entry ID: XFMyPRPAID The prepaid expense indicator 151 is used during the fiscal year on the general ledger of the central accounting system to mark any portion of a payment, made through the A/P module, which is paid in advance and has a balance on June 30.
- Year-end payroll accruals for agencies on the state's central payroll system Email: FY 20yy Wages Payable Accrual Journal Entry ID: XFMyACPAY

The wages payable accrual relates to the salary expense incurred by the state through June 30 but not paid until July of the new fiscal year.

4) Equity Reclassification

Accrual Journal Entry ID: XFMyRCLSBE

This accrual entry reclassifies the central accounting system beginning equity balance for Tier 2 proprietary and fiduciary funds from fund balance to net position. Fund balance is used for modified accrual funds and net position is used by accrual funds.

5) ICP Assignments

Accrual Journal Entry ID: XFMyICPTRF

This accrual journal entry assigns the ICP (Intercompany Partner) to all transfers processed on the central accounting system during the fiscal year. Further explanation and agency responsibilities are outlined in <u>Section G-4</u>.

- 6) Elimination of intra-company transfer in/out balances Email: FY 20yy Transfer Eliminations & Reclassifications When the ICP is the same as the company/fund number HFM performs an elimination of the related balance. This process does not generate a journal entry. The balances associated with this process can be obtained by running a HFM Smart View using SelfElimNonRevCALC (Self-Elimination Adjustment Calculated) in the Reporting Dimension field. An email with a listing of the intra-company eliminations by document ID will still be sent out for agencies to use in analyzing transfers.
- 7) Reclassifying transfers between primary government and discretely presented component units Email: FY 20yy Transfer Eliminations & Reclassifications Accrual Journal Entry ID: XFMyTRRCLS For CAFR presentation transfers between the primary government and its component units

For CAFR presentation transfers between the primary government and its component units must be reclassified to revenues or expenses/expenditures.

- 8) Accrued Employee Benefits Payable Accrued Leave Email: FYyy Accrued Leave Accrual Journal Entry ID: XFMyACLEAV Employee Benefits Payable encompasses the calculated dollar amount for all outstanding leave hours, both vacation and sick, earned by employees as of June 30 for proprietary and fiduciary funds on the State's central payroll system.
- 9) Investment Interest Accruals (interest proration) Email: FYyy Interest Proration Accruals Accrual Journal Entry ID: XFMyINVPRO, XFMyFAIRVA, XFMyEARNIN, XFMyINVEXP, XFMyELIMIN

These accruals represent the investment revenue earned, any expense incurred, and the adjustment for market value as of June 30 for the companies that are participating in the state investment pool.

- 10) Purchasing Card Accruals Email: *FYyy Accrued Leave*
 - Accrual Journal Entry ID: XFMyPCEXPAY

This accrual will post the Purchasing Card transactions posted on the central accounting system with PCEX documents in July as payables and expenditures. Please see <u>Section F-1b</u> for additional information.

11) Inter-Agency Billing Accruals:

Due To/From: Other Funds, Component Units, or Primary Government. Email: **FY 20yy N Document Due To / From**

Accrual Journal Entry ID: XFMyCENDUE

Inter-Agency Billings that are paid on "N" documents pertaining to billings where the service or sale occurred prior to June 30 but not paid until the following year.

Detailed explanation, exceptions, and agency responsibilities are outlined in <u>Section G-5</u> of this manual.

- 12) Delta Clearing (Diner's Club) Airline Billing Email: FY 20yy Diner's Club Bills Accrual Journal Entry ID: XFMyDINERS This accrual entry posts the Delta Clearing (Diner's Club) airline billings relating to June.
- 13) Surplus Property
 Email: FYyy Surplus Property
 Accrual Journal Entry ID: XFMySURPLUS
 This accrual entry posts the revenue from sales of surplus property as of June 30.
- 14) Inter-Agency Billing Accruals: Due To/From: Other Funds, Component Units, or Primary Government. Email: FY 20yy Billings for Other Agency Central Services Accruals Accrual Journal Entry ID: XFMyOTHDUE

Other Agencies Central Service Billing Accruals pertaining to billings where the service or sale occurred prior to June 30 but not paid until the following year.

Detailed explanation, exceptions, and agency responsibilities are outlined in <u>Section G-5</u> of this manual.

 Inter-Agency Billing Accruals: Due To/From: Other Funds, Component Units, or Primary Government. Email: *FY 20yy Central Service Billings* Accrual Journal Entry ID: XFMyCSDT

Central Services Billing Accruals pertaining to billings where the service or sale occurred prior to June 30 but not paid until the following year.

Detailed explanation, exceptions, and agency responsibilities are outlined in <u>Section G-5</u> of this manual.

16) Payable amounts that are marked on the direct voucher in AP with a payable indicator as explained in <u>Section F-1</u>.

Email: *AP Payables: xx* Accrual Journal Entry ID: XFMyACTPAY, XFMyCNTPAY, XFMyDTOGOV, XFMyCLMPAY, XFMyGRTPAY, XFMyLNSPAY

17) Accrued Leave

Email: FY 20yy Accrued Leave for fund statements Accrual Journal Entry ID: XFMyACRDV

There can be an additional accrual journal entry pertaining to employees who are terminating from state service in the first 60 days of the following year and have notified Bureau of Human Resources by June 30. Employees normally receive the same paycheck whether they are at work or on vacation. Thus, leave time involves no additional draw upon current financial resources unless employees receive a payout for unused leave, as typically occurs at the end of their active service life. Consequently, governmental funds report a liability for compensated absences only to the extent that there are pending payouts of unused leave owed to employee separated from active service as of the end of the reporting period.

There are two possible adjustments that can be included in this entry. The first will reclassify the previous posted wages payable to short term accrued employee benefit as the amounts relate to termination leave payout not straight wages. The second reclassifies the expense and accrued leave liability amounts that were previously presented only on the Government-Wide statements (see #16 below) to be recognized first on the Fund statements.

18) Pensions

Email: FYyy Pension Allocation Accrual Journal Entry ID: XFMyG68PENSION01

This accrual entry is the pension allocation for proprietary funds to account for the net pension liability (asset) and the relating deferred outflows and inflows created by GASB 68 and 71; and to restrict the equity.

 FINAL Payable amounts that are marked on the direct voucher in AP with a payable indicator as explained in <u>Section F-1</u>.

Email: *AP Payables: xx* Accrual Journal Entry ID: XFMyACTPAY, XFMyCNTPAY, XFMyDTOGOV, XFMyCLMPAY, XFMyGRTPAY, XFMyLNSPAY

Government-Wide Accrual journal entries that will be posted centrally:

20) Accrued Employee Benefits Payable – Accrued Leave Email: FY 20yy Accrued Leave Accrual Journal Entry ID: XFMyGWLEAV Employee Benefits Payable encompasses the calculated dollar amount for all outstanding leave hours, both vacation and sick, earned by employees as of June 30 for governmental funds on the State's central payroll system.

21) Accrued Leave

Email: FY 20yy Accrued Leave for fund statements Accrual Journal Entry ID: XFMyACRDV

There can be an additional accrual journal entry pertaining to employees who are terminating from state service in the first 60 days of the following year and have notified Bureau of Human Resources by June 30. Employees normally receive the same paycheck whether they are at work or on vacation. Thus, leave time involves no additional draw upon current financial resources unless employees receive a payout for unused leave, as typically occurs at the end of their active service life. Consequently, governmental funds report a liability for compensated absences only to the extent that there are pending payouts of unused leave owed to employee separated from active service as of the end of the reporting period.

This entry reclassifies the expense and accrued leave liability amounts that were previously posted only to the Government-Wide statements to be recognized first on the Fund statements.

22) Pensions

Email: **FYyy Pension Allocation** Accrual Journal Entry ID: **XFMyG68PENSION02** This accrual entry is pension allocation for the governmental funds net pension liability (asset) and the relating deferred outflows and inflows created by GASB 68 and 71; and to restrict the equity.

- Lease Entries for Governmental Funds Detailed explanation, exceptions, and agency responsibilities are outlined in <u>Section F-2</u> of this manual.
- 24) Capital Asset Entries for Governmental Funds Accrual Journal Entry ID: XFMyCAP001 Detailed explanation, exceptions, and agency responsibilities are outlined in <u>Section F-3</u> of this manual.

Agency posted payroll accrual adjustments

Agencies <u>should not</u> make any adjustments to the payable amounts as distributed by BFM. If an agency has a situation in which it is believed that an adjustment is needed, contact your Accounting Analyst for review and consensus.

Agencies not on the BFM central payroll

For those agencies entering accruals and/or financial statements, and who are not on the BFM central payroll, entries must be made to the individual funds, debiting the correct expenditure coding and crediting the correct payable account(s) for amounts of accrued employee benefits payable at June 30 of the current Fiscal Year-end. For governmental funds, entries must identify beginning balance, additions and deductions, and must be separated between short-term, (due within one year) account 2440000x, and long-term, account 2924000x.

CAFR POLICIES AND PROCEDURES MANUAL TRANSFERS

Inter-Company Partner (ICP) Dimension:

On the HFM CAFR Reporting System there is now a code, Inter-Company Partner, used to identify the company of the corresponding offset to various inter-company general ledger accounts. Transfers are one of these accounts. This code is not used on the Central Accounting System. When an accrual journal entry line is posted for a transfer account the proper ICP code must be entered.

Central Accounting System Year-End Balances:

The year-end balances from Central Accounting System for the transfer in and transfer out accounts need to have the actual ICP assigned to them. This will be done for tier 1 and 2 funds as a centrally posted accrual. The account balances are uploaded to HFM with the ICP dimension of [ICPNone]. The balances are on HFM at the lowest level by Company - Account # - Center - Fund Source. The ICP 'assignment' entry will post at this level also. This will keep the coding that was used on the live cash basis document the same on HFM.

Intra-Company Transfers:

All transfers that are within the same company number must be eliminated from presentation in the CAFR. Once the ICP is assigned as described above, any intra-company transfers will be eliminated with the self-eliminating process. The balances associated with this process are marked with the Reporting Dimension of <u>SelfElimNonRevCALC</u> (*Self-Elimination Adjustment (Calculated)*). This process is continuous, meaning if a change is made to the ICP for any line of coding it can update the amount being eliminated.

To eliminate intra-company transfers for tier 3 and 4 funds, agencies must remove/reverse the intracompany transfer amount(s) on their working trial balance before posting their accruals to HFM.

Additional Analysis of Outstanding Transfers

All agencies must analyze the remaining transfers to determine if any other transfers need to be eliminated or reclassified. This will require communication and consensus with the other side of the transfer whether the company is within your agency or in another agency.

The most common procedures that can have an effect on eliminating, creating or reclassifying transfers are documented in <u>Section G-10</u> Elimination of Duplicate Revenues and Expenses between Governmental Funds of State Agencies. After processing the parameters outlined in that section any outstanding transfers should be re-analyzed.

CAFR POLICIES AND PROCEDURES MANUAL DUE TO OTHER FUNDS – DUE FROM OTHER FUNDS

Inter-Company Partner (ICP) Dimension

On the HFM CAFR Reporting System, the Inter-Company Partner (ICP) is used to identify the company of the corresponding offset to various inter-company general ledger accounts. This includes Due to and Due From accounts. When an accrual journal entry line is posted for these accounts the proper ICP code must be entered.

Due to / Due from Component Units

All the following accruals can include billings between primary government and a component unit. The steps and actions will be the same but the appropriate account numbers will be used. See <u>Section G-6</u> for more details.

Inter-Agency Billings Processed on N Documents

Email: FY 20yy N Document Due To / From

Accrual Journal Entry ID - XFMyCENDUE

Most inter-agency billings, during the fiscal year, are processed on "N" documents. The parameters for the document identification number are outlined on page 5 of the "<u>Budgetary</u> <u>Control Module</u> Procedures" manual. The 4th position of the document ID represents the fiscal year that the service and/or product was provided or received. Any billing pertaining to the current reporting year, but not paid until July or August of the following year, must be accrued for disclosure in the CAFR Financial Statements if the document amount is **\$5,000 or greater**.

"N" documents where one side is posted to company/entity 8000 **will not** be centrally posted. Company/entity 8000 is used by agencies as a holding company and is not where the amounts are reported for CAFR. The primary example of this is sales tax payments. The agencies involved will need to communicate with each other and record the amounts with the proper ICP.

The various deadlines to have your billing documents included in the centrally posted accruals are outlined in the <u>Summary of Deadlines - Section D.</u>

Agency Posted Accruals

Agencies can have inter-agency receivables/payables accruals that need to be posted manually. The most common involves the use of a single digit prefix other than "N". An example would be doing an expenditure correction, "E" document between two companies, inter-agency or intraagency, which meets the \$5,000 threshold and involves activity pertaining to the current reporting year. The agencies involved must communicate, reach a consensus, and verify that the other side is posting the matching Due to or Due from entry.

Another example involves timing. If all the conditions are met as described for the centrally posted accrual, but the cash basis document is not processed (ended) by the deadlines set, then the agencies need to manually enter accruals.

Additionally

If a fund has a large dollar amount of inter-agency receivables/payables that are under \$5,000, BFM should be notified to assess the impact on the CAFR.

CAFR POLICIES AND PROCEDURES MANUAL DUE TO OTHER FUNDS – DUE FROM OTHER FUNDS

Central Services Billings

The various central services activities are accounted for in Internal Service Funds which are presented in the Fund Financial Statements as business type activities. The receivables must be presented in full as internal or external to the state entity. Because of this all amounts of interagency billings, pertaining to a service or product that was provided or received in the reporting year just ended but not paid until after June 30, must be accrued for the reporting year financial statements with the true receivable account.

If the actual cash basis billing document followed the parameters for the document identification number as outlined on page 6 of the <u>Budgetary Control Module Procedure Manual</u> and is processed by the dates outlined in the <u>Summary of Deadlines - Section D</u> then the detail will be included in the centrally posted accrual entries.

The following are current billings that are centrally posted accruals:

Central Service Accruals – EMFO

Email: *FY 20yy Central Services Billings* Accrual Journal Entry ID - XFMyCSDT

1) Central service billings for BFM, BOA, BIT, and BHR

Other Agency Central Services Accruals

Email: **FY 20yy Billings for Other Agency Central Services Accruals** Accrual Journal Entry ID - **XFMyOTHDUE**

- 2) DOT Airplane Billings (AB)
- 3) Pheasantland Industries (PI)
- 4) Health Lab (HL)
- 5) DPS Inspections (PS)
- 6) DLR Shared Space Billings *

The service fiscal year indicator appears in the third position of the document number in twodigit non-cash voucher prefixes.

* DLR billings are not related to an internal service fund but rather a cash basis receivable from June that needs to be accrued as a payable in the offset companies.

Additional Analysis of Outstanding Due from Other Funds/ Due to Other Funds

All agencies must analyze the outstanding Due from/ Due to account balances to determine if any other adjustments need to be made. Most situations are unique to agencies or the type of fund. You should contact your BFM Accounting Analyst if you have an unfamiliar or new situation.

NOTE: Be sure to reference the Document ID in the line description of the journal entry. See Section G-2.

CAFR POLICIES AND PROCEDURES MANUAL INTERFUND TRANSACTIONS – DUE TO/DUE FROM & TRANSFERS WITH COMPONENT UNITS

Statement No. 14 of the Governmental Accounting Standards Board, "<u>The Financial Reporting Entity</u>", and Statement No. 39 of the Governmental Accounting Standards Board, "<u>Determining Whether Certain</u> <u>Organizations Are Component Units</u>" establish standards for defining and reporting on the financial reporting entity. Please see <u>Reference 6</u> for the entities that have been identified as potential component units and may be reported in the CAFR as discretely presented component units:

NOTE: All agencies, except for the aforementioned discretely presented component units, will be reported in the CAFR as primary government.

Agencies of the primary government that are owed money from discretely presented component units, or owe money to discretely presented component units must use the following accounts:

| Due from Component Units – Current | 1251900x |
|---|----------|
| Due to Component Units – Current | 2200900x |
| Advance Due from Component Unit – Current | 1256900x |
| Advance Due from Component Unit – LT | 1291900x |
| Advance Due to Component Unit – LT | 2910900x |

Discretely presented component units that are owed money from agencies of the primary government, or owe money to agencies of the primary government must use the following accounts:

| CU Due from Primary Government – Current | 1251950x |
|--|----------|
| CU Due to Primary Government – Current | 2200950x |
| CU Advance Due from Primary Govt – LT | 1291950x |
| CU Advance Due to Primary Govt – Current | 2860950x |
| Cu Advance Due to Primary Govt – LT | 2910950x |

All transfers between agencies of the primary government and discretely presented component units must be reclassified to a revenue and/or expense account.

NOTE: BFM will post centrally all reclassification entries for agencies of the primary government (tier 1 and 2 funds only) for transfers between agencies of the primary government and discretely presented component units that were completed during the current fiscal year (not accrual entries) <u>See Accrual Entries Determined Centrally: Section G-3</u>.

Agencies of the primary government that have monies owed to/from or transferred to/from other agencies of the primary government will continue to use the existing due to/from and transfer in/out account codes (e.g., due to other funds, due to other governments, due from other funds, due from other governments, transfers in, transfers out, etc.) as used in the past.

NOTE: Be sure to reference the Document ID in the line description of the journal entry. See Section G-2.

CAFR POLICIES AND PROCEDURES MANUAL RECEIVABLES

Agencies need to prepare a Federal Equity Reconciliation for each of their federal fund companies. This reconciliation has two main purposes:

- 1. To prove that the Due from Federal Government for grant programs is correctly posted.
- 2. To verify that there is not an invalid or unexplained amount sitting in the equity balance of the fund.

A copy of the federal equity reconciliation must be sent to your Accounting Analyst, along with your accrual documents. See <u>Exhibit K</u> for the worksheet to use. There are instructions on the form for what data goes in each column and formulas the various subtotals. Some agencies post Due from Federal Government amounts with their various accrual documents as they are entered. This method can be continued. A formal reconciliation is still required.

In theory, if all activity in a federal fund was reimbursement based grants, the modified accrual fund balance would be zero. However, there are exceptions even within that category. The two most common are addressed in columns 8, 10, 11, and 12 on **Exhibit K**. All ending fund equity balances must be understood and documented. If an agency has an amount that does not fit in a category within columns 8, 10, 11, and 12, contact your Accounting Analyst.

The reconciliation is filled out based on how entries would affect cash balance. Since the Due from Federal Government is calculated from the perspective of the effect on cash, the total of column 9 would reflect what the cash balance would be after all the charges (expenditures) and revenues that are being accrued for are posted. The entry to the receivable, Due from Other Government - Federal, would be the opposite sign and the offset should be grant revenue. If the overall total for column 9 has a debit (positive) balance, then the agency should review the form for errors and analyze the grant lines and grant types to determine if there are any amounts that should be categorized as fee or rate based reimbursements; or classified as unearned or unavailable revenue.

If the overall total for column 9 has a credit (negative) balance, then there is a need to post a Due from Other Government - Federal. Since there is now a requirement that Center codes are 10 digits long this entry could be several lines. If some of the grant lines have small debit (positive) balances due to timing differences, not classification differences, then the entry pertaining to those amounts would still be the Due from Other Government and Federal Grant Revenue but with opposite signs. The total Due from Other Government net amount should match the total in column 9.

NOTE: Federal entities/companies should not have a negative equity balance. This should generally be eliminated with a due from other funds. If you have questions, please contact your Accounting Analyst.

CAFR POLICIES AND PROCEDURES MANUAL RECEIVABLES

Accounts Receivable or Other Reimbursement Receivable

If an agency provides services or products to another entity (non-federal) they may have unreimbursed expenditures or unpaid invoices at the end of the fiscal year, and may have additional amounts as a result of payable accruals. These unreimbursed/unpaid items may require a receivable to be recorded. Depending on the other entity involved, the receivable can be posted as Due from Other Government, Due from Other Fund, or Accounts Receivable.

Due from Other Fund postings are discussed in <u>Section G-5</u>. Many of the needed entries are created as a part of a centrally posted accrual or as outlined in <u>Section G-3</u>. Any transactions between agencies that fall outside of the parameters in these two sections should be analyzed and a determination made if a Due From / Due To accrual is needed.

The system of tracking and billing outside entities is agency and/or program specific. The agency staff in charge of producing year-end accruals should review the activity within their agency and determine if there is a need to post additional receivables.

Recognition of Receivables and Revenue

The table below provides guidance on when receivables and revenue should be recognized for various transactions.

| Category | Examples | Receivable Recognition | Revenue Recognition |
|--|--|---|--|
| Exchange Transactions | Water and sewer charges; Investment earnings | When transaction takes place | When transaction takes place |
| Exchange-like Transactions | Sale of land to a related party | When transaction takes place | When transaction takes place |
| Derived Tax Revenues | Sales Tax; Motor Fuel Tax | When underlying transaction takes place | When underlying transaction takes place |
| Imposed Nonexchange Revenues | Property Tax; Fines and forfeits | Enforceable legal claim | Enforceable legal claim and start of period intended to finance |
| Government- mandated Nonexchange Transactions | Federal programs that the State is mandated to perform | Eligibility requirements met | Eligibility requirements met |
| Voluntary Nonexchange Transactions | Capital contributions to establish an endowment; Competitive grants | Eligibility requirements met | Eligibility requirements met |

For governmental funds – to post as revenue the funds must be available (collected within 60 days of year-end). See <u>Section G-9</u> for additional information and entries.

CAFR POLICIES AND PROCEDURES MANUAL RECEIVABLES

Definition of each type of transaction (from the book *Governmental Accounting, Auditing, and Financial Reporting* pg. 117):

In an **exchange transaction**, each party to the transaction gives and receives equal value. A government recognizes a receivable and revenue as soon as the exchange takes place.

In an **exchange-like transaction**, parties to an exchange give and receive values that are similar, but not quite equal, or a portion of the value benefits a third party. A government recognizes a receivable and revenue as soon as the exchange takes place.

In a **nonexchange transaction**, a state or local government either gives value (benefit) to another party without directly receiving equal value in exchange or receives value (benefit) from another party without directly giving equal value in exchange.

There are four different types of nonexchange transactions.

- 1. **Derived tax revenues** arise when governments impose taxes on certain types of exchange transactions that take place within their jurisdiction (sales taxes, income taxes). A government recognizes a receivable and revenue as soon as the underlying exchange transaction has taken place.
- 2. **Imposed nonexchange revenues** include all assessments that a government makes that do *not* involve exchange transactions (ad valorem taxes, fines and penalties, property forfeitures). A government recognizes a receivable as soon as it obtains an enforceable legal claim to the resources. Revenues are recognized at the same time, provided that any time requirements have been met.
- 3. **Government-mandated nonexchange** transactions arise when one level of government mandates that another level of government perform a service, while offering at least partial funding of the costs that will be incurred as a result. Governments recognize a receivable as soon as it meets all applicable eligibility requirements. Revenue is recognized at the same time a receivable is booked. No receivable or revenue should be recognized in connection with an expenditure-driven grant until qualifying expenditures have been incurred.
- 4. **Voluntary nonexchange** transactions encompass all nonexchange transactions other than derived tax revenues, imposed nonexchange revenues, and government-mandated nonexchange transactions. Reimbursement grants associated with voluntary nonexchange transactions typically require that the recipient also provide some form of support (matching contributions). If so, no receivable or revenue can be recognized until these contingencies have been met. Otherwise the accounting and financial reporting is the same as for government-mandated nonexchange transactions.

Government providers are presumed to impose a time requirement if none is stated in the agreement (fiscal year of the immediate provider).

Purpose requirements have no effect on the recognition of receivables and revenues associated with nonexchange transactions.

CAFR POLICIES AND PROCEDURES MANUAL UNEARNED & UNAVAILABLE REVENUE/DEFERRED INFLOWS/OUTFLOWS OF RESOURCES

Under the modified accrual basis of accounting, revenue cannot be recognized until the eligibility criteria, as displayed in GASB Statement No. 33 of the Governmental Accounting Standards Board, is met and it is available to liquidate liabilities of the current period.

NOTE: For the State of South Dakota, "available" means that the State of South Dakota has collected the revenues in the current period, or expects to collect them within <u>60 days</u> after the end of the current period to pay liabilities of the current period.

Revenue recognition criteria:

| Basis of Accounting | Criteria |
|---------------------|---|
| Cash | Earned + collected |
| Modified Accrual | Earned + collected or collectible (available) |
| Accrual | Earned |

Result of applying revenue recognition criteria:

| Basis of Accounting | Amo | unts recognized as rev | /enue |
|---------------------|--|---|---|
| Cash | Earned & collected during the current period | | |
| Modified Accrual | Earned & collected during the current period | Earned & collected soon enough after the current period to be used to pay liabilities of the current period | |
| Accrual | Earned & collected during the current period | Earned & collected soon enough after the current period to be used to pay liabilities of the current period | Earned but <i>NOT</i> collectible soon enough after the current period to be used to pay liabilities of the current period |

Unearned Revenue: when the funds are received but not yet earned, the criteria have not been met, formerly recorded as deferred revenue.

If a revenue account has been credited during the current fiscal year for monies that have been received and remain unearned as of June 30 of the current fiscal year-end under both the modified accrual basis of accounting and the accrual basis of accounting, an appropriate entry/adjustment must be made:

Debit Revenue (account that was used during the current fiscal year to record the cash received) Credit Unearned Revenue 2510000x

Reporting dimension: AgencyRev

With respect to the recognition of receivables and revenue related to expenditure-driven grants, the revenue is considered earned once the eligibility criteria has been met, such as the expenditure being incurred and the providing of match or maintenance of effort. Unless reimbursement is not expected within a reasonable time, the revenue should not be classified as unearned because of the availability criterion. This would include situations in which draw down of funds cannot be made because a federal appropriation has not been made yet.

CAFR POLICIES AND PROCEDURES MANUAL UNEARNED & UNAVAILABLE REVENUE/DEFERRED INFLOWS/OUTFLOWS OF RESOURCES

Deferred Inflows of Resources:

Unavailable Revenue: Under the modified accrual basis of accounting, when revenue is earned, the criteria have been met, but the funds are not collectible soon enough after the current period (**60 days**) to be used to pay liabilities of the current period. The following entry must be made:

Debit Receivable Credit Revenue Debit Revenue Credit Unavailable Revenue 2520000x

Reporting dimension: AgencyRev

When Unavailable Revenue is recorded, there must be a corresponding **reversing** Government-wide entry:

Debit Unavailable Revenue 2520000x Credit Revenue (same account used in above entry)

Reporting dimension: GWAgencyRev

Under accrual basis of accounting, revenue must be recognized as soon as it is earned, regardless of availability.

Nonexchange Transactions

Historically under GASB 33, deferred revenue has been recorded for imposed nonexchange transactions, *e.g.*, property taxes, prior to the point of revenue recognition. Upon adoption of GASB 65, deferred revenue no longer will be recorded; a deferred inflow of resources will now be recognized prior to the point of revenue recognition.

The guidance is similar for government-mandated or voluntary nonexchange transactions. Providers that transmit resources under these types of transactions prior to the meeting of eligibility requirements (other than time restrictions) will record an asset, while the recipient will record a liability. However, in situations where resources are received prior to meeting the time requirements but after meeting the other eligibility criteria, a deferred outflow of resources will be recorded by the provider and a deferred inflow of resources will be recorded by the recipient.

Agencies should review their reporting year cash basis fiscal activity for possible primary/pass-through recipient transactions. Beyond accumulating a good knowledge and understanding of your agency's program activity and how it's presented fiscally, there are some general ledger accounts that can be reviewed in your analysis for these transactions. On the payer side, review transactions for sub-objects 5204140x – Contract payments to state agencies and 5206090x – Grants to Other State Agencies. On the revenue, receiving side, review sub-objects beginning with 47 and source codes beginning with "N". For reimbursements made via transfer documents, each document should be reviewed.

The following are examples to help illustrate various situations and the entries needed: Summary:

- 1. For Federal Funds where State Agency X is the primary recipient and State Agency Y is the pass-through recipient; revenue and expenditures can only be recognized by the pass-through recipient.
- 2. Exception: FEMA Disaster Grants here the primary recipient recognizes the revenue and expenditures instead of pass-through recipient.
- 3. Additional entries needed when pass-through recipient has expenditures in current year that will be reimbursed by primary recipient in next fiscal year.
- 4. State Agency funds another State Agency this movement of funds is not revenue to the State and only one expenditure can be recorded statewide. Movement of funds must be reclassed to a transfer for both agencies.
- 1. Federal Funds:
- a. Federal Assistance Reimbursement Transaction Processed on N Document

State Agency X provides federal assistance to State Agency Y during the current fiscal year. The reimbursement transaction is processed on an **inter-agency billing** non-cash document (N document). Agency X (the primary recipient) will need to prepare an adjustment to eliminate the recognition of revenue and expenditures for these transactions in order to avoid duplication with Agency Y (the pass-through recipient) who also recorded revenue and expenditures in the current fiscal year. The year-end accrual adjustment prepared by the **primary recipient** would be as follows:

| 🗱 Scenario: ACTUAL 🛗 Year: 2015 🏀 Period: 12 🌿 Value: <entity adjs="" curr=""> 🚓 Entity: 2028 ### ICP: [ICP None] 🌾 Center: 0134000 🜾 FundSource: 316 🦞 ReversionYear: 00x = 🗸</entity> | | | | | | | | | |
|--|---|----------|--------|--|--|--|--|--|--|
| * Label: Balance Type: Type: Group: Security Class: Currency: Status: XFM5013101 Balanced By Entity Regular BIT c_FMPR1_CAFR_013 USD Submitted | | | | | | | | | |
| Description: Eliminate duplicate revenue and expenditures - federal assistance primary recipient entry - expenditure account will depend upon one used on N document | | | | | | | | | |
| Account | Description | Debit | Credit | | | | | | |
| 1 4710000x | N doc number - eliminate duplicate revenue | 1,234.56 | | | | | | | |
| 2 5206000x | N doc number - eliminate duplicate expenditures | | 834.55 | | | | | | |
| 3 5204000x | N doc number - eliminate duplicate expenditures | | 400.01 | | | | | | |
| 4 | | | | | | | | | |

- Debit 471XXXX for revenue received from federal government and given to state agency pass-through recipients. Reporting dimension: **AgencyNonRev**
 - Credit 5206XXXx **OR** 5204XXXx for expenditures relating to amount disbursed to state agency pass-through recipients during the fiscal year. Reporting dimension: **AgencyNonRev**

b. Federal Assistance Reimbursement Transaction Processed on Transfer Document

State Agency X provides federal assistance to State Agency Y during the current fiscal year. The reimbursement transaction is processed on a transfer document. Agency X (the primary recipient) will need to prepare an adjustment to eliminate the revenue and the transfer out. Agency Y (the pass-through recipient) will need to prepare an adjustment to reclassify the Transfer In to a revenue account.

The year-end accrual adjustment prepared by the primary recipient would be as follows:

| 📰 Scenario: ACTUAL 🛗 Year: 2015 🏀 Period: 12 🌾 Value: <entity adjs="" curr=""> 😲 Center: 0134000 😲 FundSource: 316 🦞 ReversionYear: 00x 😲 Flow: CLO 😲 Reporting: AgencyNonRev 🛛 🚍 🗸</entity> | | | | | | | | | |
|--|---|--------------------------|----------------------|--------------------------|--|----------|-------|----------|--|
| X | * Label: Balance Type: Type: Group: Security Class: Status: XFM5013101 Balanced By Entity Regular BIT c_FMPR1_CAFR_013 Working Description: | | | | | | | | |
| | | ary recipient entry - El | iminate revenue & tr | ransfer out where reimbu | rsement transaction on transfer | document | | | |
| A | ctions 🗸 View 🗸 | 🕂 🛠 🗶 🛃 | 🛛 🛛 🌾 🌾 🗌 | 😤 ট 🙇 📀 😒 | | | | | |
| | Entity | Account | ICP | Description | | | Debit | Credit | |
| 1 | 2028 | 4710000x | [ICP None] | transfer doc number - | transfer doc number - eliminate duplicate revenue | | | | |
| 2 | 2028 | 5228000x | 1000 | transfer doc number - | transfer doc number - eliminate duplicate expendit | | | 1,234.56 | |

- Debit 471XXXX for revenue received from federal government and given to state agency pass-through recipients. Reporting dimension: **AgencyNonRev**
 - Credit 5228000x relating to amount disbursed to state agency pass-through recipients during the fiscal year. Reporting dimension: **AgencyNonRev**

The year-end accrual adjustment prepared by the pass-through recipient would be as follows:

| Scenario: ACTUAL 🛗 Year: 2015 🏀 Period: 12 🌿 Value: <entity adjs="" curr=""> 🖞 Center: 0134000 🦞 FundSource: 316 🖞 ReversionYear: 00x 🦞 Flow: CLO 🖞 Reporting: AgencyNonRev</entity> | | | | | | | | | | = |
|--|----------------------------|---------------------|---------------------|--|--------------------------------|----------------|--------|-------------------|---|---|
| * Label: Balance Type: Type: Group: Security Class: Status: | | | | | | | | | | |
| XF | M5013101 | Balanced By I | Entity 🚽 🛛 🛛 | Regular 🚽 | BIT | c_FMPR1_CAFR_0 | 13 🛛 🚽 | Working | | |
| Des | scription: | | | | | | | | | |
| federal assistance sub-recipient entry - record revenue & eliminate transfer where reimbursement transaction on transfer document | | | | | | | | | | |
| fe | deral assistance sub-recip | ient entry - record | revenue & eliminate | e transfer where reimburs | sement transaction on transfer | document | | | | |
| | | | | e transfer where reimburs 🟦 🛅 🔯 📀 🎯 | | document | | | | |
| _ | ctions 		View | - 🗙 🗐 🖉 I | | | | document | | Debit | | |
| A | ctions view c | - 🗙 🗐 🖉 I | ✓ ♥ ♥ ≤ | A Description | | document | _ | Debit 1,234.56 | _ | |

- Debit 4910000x for relating to amount received from the state agency that is the primary recipient during the fiscal year. Reporting dimension: **AgencyNonRev**
 - Credit 47XXXXX for revenue received from federal government via the state agency that is the primary recipient. Reporting dimension: **AgencyNonRev**

Exception to norm:

2. Reimbursement through a FEMA Disaster Grant Processed on a Transfer Document State policy requires that the primary recipient retain the recognition of revenue and expenditure; therefore, Agency X will need to prepare an adjustment to reclassify the transfer out to expenditure. State Agency X receives federal reimbursement through a FEMA Disaster grant. Agency X provides federal assistance from this grant to State Agency Y during the current Fiscal Year. The

reimbursement transaction is processed on a transfer document. Agency Y (the pass-through recipient) will need to prepare an adjustment to eliminate the Transfer In and the expenditure. The year-end accrual adjustment prepared by the **primary recipient** would be as follows:

| Scenario: ACTUAL 🛗 Year: 2015 🏀 Period: 12 🌾 Value: <entity adjs="" curr=""> 😲 Center: 0134000 😲 FundSource: 316 😲 ReversionYear: 00x 😲 Flow: CLO 😲 Reporting: AgencyNonRev</entity> | | | | | | | | | | ≡・ |
|--|----------------|--------------------------|-----------------------|-----------------------------|---|--|--|--------|----------|-------|
| * Label: Balance Type: Type: Group: Security Class: Status: XFM5013101 Balanced By Entity Regular BIT C C_FMPR1_CAFR_013 Working | | | | | | | | | | |
| | | | | | | | | | | |
| | | ipient entry - reclass t | transfer out to expen | diture where processed on t | ransfer document | | | | | |
| Ac | tions 🗸 View 🗸 | + 🗶 🗊 🖉 | Z 🛛 📢 📢 🗌 | * 🖻 🗟 🛛 📀 | | | | | | _ |
| | Entity | Account | ICP | Description | | | | Debit | | Credi |
| 1 | 2028 | 5206000x | [ICP None] | trf doc # - reclass transfe | er out to expenditure | | | 434.55 | | |
| 2 | 2028 | 5204000x | [ICP None] | trf doc # - reclass transfe | trf doc # - reclass transfer out to expenditure | | | 800.01 | | |
| 3 | 2028 | 5228000x | 1000 | trf doc # - reclass transfe | f doc # - reclass transfer out to expenditure | | | | 1,234.56 | |
| _ | | | | | | | | | | |

- Debit 5206XXXx or 5204XXXx for expenditures relating to amount disbursed to state agency pass-through recipients during the fiscal year. Reporting dimension: AgencyNonRev
 - Credit 5228000x relating to amount disbursed to state agency pass-through recipients during the fiscal year. Reporting dimension: **AgencyNonRev**

The year-end accrual adjustment prepared by the **pass-through recipient** would be as follows:

| 🗱 Scenario: ACTUAL 🏙 Year: 2015 🌾 Period: 12 🌾 Value: <entity adjs="" curr=""> 🖑 Center: 0134000 🦞 FundSource: 316 🦞 ReversionYear: 00x 🖞 Flow: CLO 🦞 Reporting: AgencyNonRev</entity> | | | | | | | | | = - | |
|---|-----------------|--------------------------|------------------------|---|--|--|--|----------|-----|---------|
| * Label: Balance Type: Type: Group: Security Class: Status: XFM5013101 Balanced By Entity Regular BIT c_FMPR1_CAFR_013 Working Description: | | | | | | | | | | |
| | | nt entry - eliminate tra | ansfer in and expendit | ture where processed on | transfer document | | | | | |
| | | | | | | | | | | |
| A | ctions 🗸 View 🗸 | - 🕂 🗶 🖉 - | 🛛 🛛 📢 🚫 🛛 | 2 🗅 🖾 🛛 👁 | | | | | | |
| | Entity | Account | ICP | Description | | | | Debit | | Cred |
| 1 | 1000 | 4910000x | 2028 | trf doc # - eliminate tra | trf doc # - eliminate transfer and expen | | | 1,234.56 | | |
| 2 | 1000 | 5200000x | [ICP None] | trf doc # - for expenditures related to reimb | | | | | | 1,234.5 |

- Debit 4910000x for relating to amount received from the state agency that is the primary recipient during the fiscal year. Reporting dimension: **AgencyNonRev**
 - Credit 520XXXX for expenditures related to the reimbursement received from state agency X. Reporting dimension: **AgencyNonRev**

3. Expenditures on a Federal Grant to be Reimbursed the Next Fiscal Year

If there are any interagency billings of pass through grants in the new fiscal year that create receivables and payables, additional accrual entries may need to be done.

At June 30, the State Agency Y, pass-through recipient, had incurred expenditures on a federal grant that will be reimbursed by Agency X in the next fiscal year. The inter-agency billing non-cash document (N document) was prepared and ended by the cut off for inclusion in centrally posted accruals.

For the primary recipient the centrally posted accrual would be:

Debit Expenditure used in new year cash document

Credit 2200000x Due to Other Funds

For the **pass-through recipient** the centrally posted accrual would be:

Debit 1251000x Due from Other Funds

Credit Revenue used in new year cash document

Accrual Journal Entry by Primary Recipient:

The primary recipient, since this relates to a federal grant, will post an accrual adjustment as a part of Federal Fund Equity balancing.

Debit 1261000x Due from Other Governments

Credit 47XXXXX for revenue received from federal government

This entry creates a second revenue and the centrally posted accrual for the primary recipient created a second expenditure. These double recordings need to be eliminated by the **primary recipient**.

| 🕮 Scenario: ACTUAL 🎬 Year: 2015 🏀 Period: 12 🌿 Value: <entity adjs="" curr=""> 😲 Center: 0134000 😲 FundSource: 316 🦞 ReversionYear: 00x 🖞 Flow: CLO 🦞 Reporting: AgencyRev</entity> | | | | | | | | | |
|--|----------------------|---------------------|----------------------|---------------------------------|--|-----------------------|-------|----------|--|
| * Label: Balance Type: Type: Group: Security Class: Status: XMM5013101 Balanced By Entity • Regular • BIT • C_FMPR1_CAFR_013 • Working | | | | | | | | | |
| | ription: | | | | | | | | |
| Exp | enditures on Federal | Grant to be Reimbur | sed Next Fiscal Year | - primary recipient - eliminati | on of revenue & expend leaving | only due to & due fro | m | | |
| <u>A</u> ct | ions 🗸 View 🗸 | 🕂 🗶 🗶 🕂 | , 🔗 🆃 🗵 🔽 | 🟦 ট 🙇 \mid 🔿 🥑 | | | | | |
| E | Entity | Account | ICP | Description | | | Debit | Credit | |
| 1 | 2028 | 4700000x | [ICP None] | eliminate revenue recorded | eliminate revenue recorded during fed equity recon | | | | |
| 2 | 2028 | 5200000x | [ICP None] | eliminate expend used in r | eliminate expend used in new year cash document | | | 1,234.56 | |
| | | | | | | | | | |

Debit 47XXXXX for revenue received from federal government. Reporting dimension: AgencyNonRev

Credit Expenditure used in the new year cash document. Reporting dimension: AgencyNonRev

This would leave only the balance sheet account entries.

Debit 1261000x Due from Other Governments

Credit 2200000x Due to Other Funds

NOTE: If agencies have any other Due to/ Due from accruals in addition to what is centrally posted, they should analyze if federal funds are involved and communicate with each other the necessity of other year-end adjustments.

4. Recording of State Grant Reimbursement Transactions between Agencies/Funds

A State Grant is monies awarded using General Fund or Other Fund appropriation. These grants can be awarded to outside entities or to other state agencies. If the grant is awarded to another state agency a **transfer document** should be used in the reimbursement transaction when both sides are governmental funds. There should be no revenue posted because the ability or permission to spend is via a budgeted appropriation, not current year revenue such as a non-state grant. The only expenditure would be program expenses paid by the grantee in fulfilling the requirements of the grant.

If, in the cash basis general ledger, the reimbursement was done via a non-cash voucher document using expenditures and revenues then a reclassification accrual journal entry is needed.

The following is an example to help illustrate the entries needed in the above situation:

Reimbursement During Current Fiscal Year Processed on Non-Cash Voucher Document

State Agency X provides reimbursement to State Agency Y during the current fiscal year. The reimbursement transaction is processed on a **non-cash voucher document**. Agency X (the awarding agency) will need to prepare an adjustment to reclassify the expenditure account to a transfer out. Agency Y (the billing agency) will need to prepare an adjustment to reclassify the revenue account to a transfer in.

The year-end accrual adjustment prepared by the **awarding agency** would be as follows:

| 🚟 Scenario: ACTUAL 🚔 Year: 2015 🏀 Period: 12 🌾 Value: <entity adjs="" curr=""> 😲 Center: 0134000 😲 FundSource: 316 😲 ReversionYear: 00x 😲 Flow: CLO 😲 Reporting: AgencyNonRev 🛛</entity> | | | | | | | | | ≡ - | |
|--|---|----------|------------|----------------------------|---|--|--|----------|-----|----------|
| X De | * Label: Balance Type: Type: Group: Security Class: Status: XFM5013101 Balanced By Entity Regular BIT c_FMPR1_CAFR_013 Working Description: Awarding agency - reimbursment between state agencies - eliminate duplicate revenue/expenditures reclass to transfers amount reimbursed from billing agency Status: | | | | | | | | | |
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| | Entity | Account | ICP | Description | | | | Debit | | Credit |
| 1 | 1000 | 5228000x | 3026 | eliminate dup exp - reclas | eliminate dup exp - reclass as transfer | | | 1,234.56 | | |
| 2 | 1000 | 520000x | [icp none] | eliminate dup exp - reclas | eliminate dup exp - reclass as transfer | | | | | 1,234.56 |

Debit 5228000x relating to amount reimbursed to the billing agency. Reporting dimension: AgencyNonRev

Credit 520XXXX relating to amount reimbursed to the billing agency. Reporting dimension: **AgencyNonRev**

The year-end accrual adjustment prepared by the **billing agency** would be as follows:

| 📆 Scenario: ACTUAL 👑 | Year: 2015 🅠 Per | iod: 12 🦋 Value: <i< th=""><th>Entity Curr Adjs> 🦞 Cent</th><th>er: 0134000 😲 FundSource</th><th>: 316 🦞 ReversionYear: 00</th><th>Dx 🌾 Flow: CLO 😽 Reporting</th><th>: AgencyNonRev = -</th></i<> | Entity Curr Adjs> 🦞 Cent | er: 0134000 😲 FundSource | : 316 🦞 ReversionYear: 00 | Dx 🌾 Flow: CLO 😽 Reporting | : AgencyNonRev = - | | | |
|---|--------------------|---|---------------------------|--|----------------------------|----------------------------|--------------------|--|--|--|
| * Label: Balance Type: Type: Group: Security Class: Status: XFM5013101 Balanced By Entity Regular BIT C C_FMPR1_CAFR_013 Working | | | | | | | | | | |
| | nent between state | agencies - eliminate | duplicate revenue/expendi | itures reclass to transfers am | ount reimbursed from award | ing agency | | | | |
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| Entity | Account | ICP | Description | | | Debit | Credit | | | |
| 1 3026 | 4000000x | [icp none] | eliminate dup rev - recla | eliminate dup rev - reclass as transfer 1,234.56 | | | | | | |
| 2 3026 | 4910000x | 1000 | eliminate dup rev - recla | 1,234.56 | | | | | | |

- Debit 4XXXXXX relating to the amount reimbursed from the awarding agency. Reporting dimension: **AgencyNonRev**
 - Credit 4910000 relating to the amount reimbursed from the awarding agency. Reporting dimension: **AgencyNonRev**

Recording of State Grant Reimbursement Transactions to Proprietary Funds

These reimbursement transactions would be processed as a non-cash voucher. Since proprietary funds are business type funds, there can be an expense in both funds involved and revenue in the grantee fund. There would be no year-end accrual adjustment needed for either agency/fund.

Reimbursement for Purchases or Expenditures Made on Behalf of Reimbursing Agency

State Agency X provides reimbursement to State Agency Y for purchases or expenditures Agency Y made on their behalf. These transactions are usually done like an expenditure correction where Agency Y credits their expenditure and Agency X debits the appropriate expenditure on their books. Since this transaction doesn't create an additional expense no year-end accrual adjustment needs to be done.

Purchase of Goods and Services between Agencies/Funds

There are times when a governmental fund purchases a good or service from another governmental fund for use in their work activity. This transaction is like an outside vendor relationship and does NOT create the type of duplicate revenues and/or expenditures that would need to be eliminated.

Distinguishing between this type of transaction and a sub contractual one can involve some analysis of the activity and communication between agencies.

Examples of possible vendor based relationships: another agency's employee consulting with your employees on their area of expertise; hiring inspectors from another agency for a specific task; or a purchase of a license.

There would be no year-end accrual adjustment entry needed for this type of transaction.

CAFR POLICIES AND PROCEDURES MANUAL ELIMINATION OF COMPANY 8000 BALANCES THAT ARE OWED TO OR DUE TO OTHER FUNDS

Agency funds are used to report resources held by the reporting governments in a purely custodial capacity. Agency funds typically involve only the receipt, temporary investment, and remittance of fiduciary resources to individuals, private organizations, or other governments.

The State also uses company 8000, during the fiscal year, as a clearing account. A clearing account is used to receive and hold money until it is distributed to the actual fund or component unit that reports the revenue.

Therefore, for financial reporting purposes, any company 8000 balance or receivable that is owed to or due to other funds within the reporting entity, must be eliminated and/or reported in the fund(s) that will ultimately receive the distribution or reimbursement from company 8000.

Accounting System Balances at June 30

Any agency that has balances due from or due to other funds reported in company 8000 on the accounting system at June 30 must prepare and enter accrual documents which:

- a) Eliminate the receivable/payable and eliminate/reimburse the cash in the accrual period in company 8000; and,
- b) Report the adjustment to cash and the appropriate revenue/expenditure account in the fund(s) that will ultimately receive the distribution, or reimbursement from company 8000.

Account Numbers and Center Codes

It is important to use the coding structure related to the fiscal year for which the CAFR is being prepared. Use actual liability/ payable account numbers and the full center codes (as adapted for HFM) for each program that were used in the cash basis transactions.

Receivables postings effective June 30

When company 8000 is used to receipt monies, from a non-state entity, which will ultimately be transferred to another fund(s), agencies should record the receivable and revenue directly in the fund(s) that will ultimately receive the monies, **rather than** recording the receivable in company 8000 with the offsetting due to other funds.

For any accrual journal entry that creates a receivable or payable in company 8000, from a distribution accrual that ultimately is owed to another fund an additional accrual must be posted to reclassify the accrual to that other fund.

Exhibit D Reporting

BFM is eliminating the requirement for agencies to submit Exhibit D. This will be a one-year trial for FY 2019 and, if there is no measurable increase in errors pertaining to these reclassification entries, this exhibit will be eliminated permanently.

Agencies should develop a check to assure that both companies involved have posted the accrual entries.

CAFR POLICIES AND PROCEDURES MANUAL PRIOR PERIOD ADJUSTMENTS

Financial statements may contain an error (mathematical miscalculation or misapplication of an accounting principle) or fail to reflect all of the facts available at the time the financial statements were prepared (claim or judgement settled prior to the issuance of the financial statements). Such errors are treated as *prior period adjustments* to net position or fund balance.

The following accounts are used to record prior period adjustments:

| Prior Period Adjustments-Immediate Preceding Year | 3200500x |
|---|----------|
| Prior Period Adjustments- All Other Years | 3200600x |

Agencies <u>will submit</u> a complete list of all Prior Period Adjustments to BFM by the Accrual Deadline [<u>See</u> <u>Summary of Deadlines - Section D</u>]. To do this, please complete <u>Exhibit H</u>, which includes Document ID and a complete explanation of the adjustment, and submit to BFM.

CAFR POLICIES AND PROCEDURES MANUAL ENTRIES THAT AFFECT ONLY THE GOVERNMENT-WIDE FINANCIAL STATEMENTS AND NOT THE GOVERNMENTAL FUND FINANCIAL STATEMENTS

Due to the different bases of accounting between the government-wide financial statements and the governmental fund financial statements, certain accrual adjustments must be earmarked so that they only affect the government-wide financial statements and <u>NOT</u> the governmental fund financial statements.

The following reporting dimensions must be used when making entries that affect only government-wide financial statements:

- GWAgencyRev GW entries that are reversing
- GWAgencyNonRev GW entries that are NOT to be reversed
- GWAgencyXST GW tier 3 and 4 fund entries

One common area of adjusting entries is unavailable revenue. Unavailable revenue only exists under modified accrual basis of accounting. Please see <u>Section G-1</u> for further information.

A second common area is other financing sources and uses on the governmental fund statements. Except for transfers in and out all others should be eliminated for the government-wide statements.

Examples include:

- 1. Insurance Proceeds
 - For government-wide reporting it should be reclassed from Insurance Proceeds 4939x to Other Program Revenue account 4896x
- 2. Debt Related
 - Capital leases
 - o Bonds issued
 - Premiums on bond issuance
 - Proceeds of refunding bonds
 - Premiums of refunding bonds
 - Proceeded from sale of capital assets
 - Payments on advance refunding
 - These are eliminated through the process of recording the bond/leases payable on the government-wide statements.
- 3. Proceeds from Sale of Capital Assets
 - Eliminated through the central process of posting capital assets for governmental funds

For additional information, please refer to <u>Reference 2</u> of this manual for guidance on determining which accrual entries would affect only the government-wide financial statements and **not** the governmental fund financial statements. Certain accrual entries reflected in <u>Reference 2</u> have been addressed in <u>Section G-3</u> Accrual Entries Determined Centrally of this manual as being done centrally. Other accrual entries in <u>Reference 2</u>, if applicable, will need to be created by the agencies.

CAFR POLICIES AND PROCEDURES MANUAL INTERNAL SERVICE FUND ELIMINATION

GAAP requires the elimination of internal service fund activity in the government-wide Statement of Activities and reporting the internal fund balance in the government-wide Statement of Net Position. Eliminations must be made in the Statement of Activities to remove the "doubling up" effect of internal service fund activity. Internal service fund asset, liability, and equity balances will be reported in the governmental activities column of the Statement of Net Position.

NOTE: For internal service fund billings, you will need to identify the percentage of revenues generated between internal and external parties. External parties include parties external to the reporting entity (outside state government), component units identified in <u>Section E-1</u> of the manual, and fiduciary funds. For this purpose, the only fiduciary fund material to this calculation is SDRS's pension trust fund (company 8901).

For revenues from internal parties, you will need to identify billings by department and for some centers (02103, 026, 027, 029, 109, 164, and 165). Internal revenue will also need to be identified between governmental activities and business-type activities.

Please see **<u>Reference 6</u>** for the listing of Enterprise Funds which are the Business-type activities.

CAFR POLICIES AND PROCEDURES MANUAL COMMITMENTS

Commitments are defined as an existing arrangement (usually in the form of a formal contract) to enter into future transactions or events; it signifies an obligation not expected to be fully paid from current financial resources. Entering into a contract does not result in immediate recognition of a liability. The contract represents a commitment or partial commitment until performance or partial performance under the contract has occurred. Examples include:

- Any contract amount for work scheduled to be completed in a future fiscal year
- Construction contracts that cross fiscal year
- Contractual obligations with suppliers for future purchase of goods or services at specified prices or quantities that cross fiscal year
- Contracts for personal services, equipment purchases, and systems development that cross fiscal year
- Other arrangements such as research projects, grants, loans that cross fiscal year

An encumbrance is a formal commitment of resources related to unperformed contract for goods and services. For example, at the end of the fiscal year, this would include any purchase order on the purchasing system that is carried over to the next fiscal year.

GASB requires commitments (as of the date of the balance sheet- 6/30/20XX) to be disclosed in the notes to the financial statements.

BFM will:

- Send out a questionnaire with a spreadsheet to all agencies and component units
- Analyze questionnaire responses and compile information for the commitments note for the CAFR

Agencies must:

- Report any material commitments to BFM in the commitments questionnaire. BFM has established a materiality threshold of \$500,000 for each individual fund/company. This materiality level should be assessed in the aggregate for all commitments for each fund/company (i.e. three individual commitments under \$500,000 individually but totaling \$500,000 or more collectively within the same fund/company need to be listed).
 - Include company, dollar amount committed, a brief description of the commitment, duration, funding used, and contract number
- Send questionnaire response to BFM regardless of if said agency has commitments or not

When reporting commitments keep the following in mind:

- All encumbrances are carryovers, but not all carryovers are encumbrances. Please do not just use the amount you have for carryovers. Budget carryover is not an encumbrance and should not be reported for commitment purposes.
- It is possible for a contract to only be partially a commitment
 - Commitments reported should include only commitment outstanding amounts of contracts, NOT the full contract amount
 - Amounts already paid and payable amounts should not be included
- Payables and bond lease payments should NOT be included for commitment amounts as they are already reported as a liability on the financial statements

CAFR POLICIES AND PROCEDURES MANUAL OTHER ITEMS

Capital Asset Statistical Questionnaire This will be emailed by a BFM Accounting Analyst in September. This information is used to verify the number of land acres each agency has. The form will need to be completed and returned to the Accounting Analyst.

Commitments Questionnaire This will be emailed by a BFM Accounting Analyst in September. The form will need to be completed and returned to the Accounting Analyst.

Financial Statement Risk Assessment Questionnaire This will be emailed by a BFM Accounting Analyst in April. This information is used in combination with other key indicators to help determine areas that may require additional analysis and resources to ensure the CAFR presentation is in conformance with GAAP. The form will need to be completed and returned to the Accounting Analyst.

GASB 49 – Pollution Remediation Questionnaire This will be emailed by a BFM Accounting Analyst in June. The form will need to be completed and returned to the Accounting Analyst.

GASB 56 – Subsequent Events Questionnaire This will be emailed by a BFM Accounting Analyst in October. The form will need to be completed and returned to the Accounting Analyst twice; at the preliminary deadline in late October/early November and at the final deadline near the CAFR issuance date in late December.

GASB 60 – Service Concession Arrangements Questionnaire This will be emailed by a BFM Accounting Analyst in June. The form will need to be completed and returned to the Accounting Analyst.

GASB 65 – Items Previously Reported as Assets & Liabilities Questionnaire This will be emailed by a BFM Accounting Analyst after the start of the new fiscal year. The form will need to be completed and returned to the Accounting Analyst.

GASB 70 – Nonexchange Financial Guarantees Questionnaire This will be emailed by a BFM Accounting Analyst after the start of the new fiscal year. The form will need to be completed and returned to the Accounting Analyst.

GASB 72 – Fair Value Measurement and Application Questionnaire This will be emailed by a BFM Accounting Analyst after the start of the new fiscal year. The form will need to be completed and returned to the Accounting Analyst.

GASB 77 – Tax Abatements Questionnaire This will be emailed by a BFM Accounting Analyst after the start of the new fiscal year. The form will need to be completed and returned to the Accounting Analyst.

GASB 81 – Irrevocable Split-Interest Agreements This will be emailed by a BFM Accounting Analyst. The form will need to be completed and returned to the Accounting Analyst.

Intangible Asset Questionnaire This will be emailed by a BFM Accounting Analyst in July. The form will need to be completed and sent back to the Accounting Analyst.

Interest Proration New Cash Center Criteria Forms These will be emailed by a BFM Accounting Analyst if your agency has a new cash center during the fiscal year. This is to determine if the new funds will participate in interest proration or be a non-participating fund. The forms will need to be completed and returned to the Accounting Analyst.

CAFR POLICIES AND PROCEDURES MANUAL OTHER ITEMS

Prior Year CAFR Issues and Errors Checklist These will be emailed by a BFM Accounting Analyst in March. Address each item on the checklist regarding what happened and what steps will be made to prevent the adjustments in the future and return the checklist to your Accounting Analyst. The checklist also needs to include any correcting accrual entries that were posted in the current CAFR fiscal year and returned to your Accounting Analyst with accruals.

Related Party Questionnaire This will be emailed by a BFM Accounting Analyst in June. The form will need to be completed and returned to the Accounting Analyst.

Trial Balance Comparisons These will be emailed by BFM. These show the change between the current CAFR fiscal year and the previous fiscal year. The agencies analyze the amounts for any errors and provide a reason for the change. A cash basis Trial Balance Comparison and an accrual basis Trial Balance Comparison will need to be completed.

Working Trial Balance This is an agency prepared worksheet to create statements for Tier 2 and 3.

CAFR POLICIES AND PROCEDURES MANUAL TOOLS

The HFM_Trans query shows data for every **journal** loaded into HFM. The query allows for research of individual lines posted during the accrual process. It does not include HFM processes such as reversals and self-eliminations of transfers and due to/froms. These processes can be seen on a Smart View query. It also does not include sourcegl since this is not loaded through a journal. Sourcegl information can be seen either in Smart View or on a GL_XX_BAL_MST_XXX_KEY query. Detailed sourcegl information can be viewed on a GL_XX_TRX_MST_XXX_KEY query.

| A Microsoft Query | | | | | | | | | | | | | | |
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This query is not restricted by agency however criteria can be added to filter the information.

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NOTE: The HFM_Trans query does not have a set schedule for updating with new journals but is updated frequently. Contact your accounting analyst for more details.

CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT B – OTHER ASSETS/LIABILITIES WORKSHEET

Click <u>HERE</u> for a working electronic copy of Exhibit B (Excel file).

| Agency : | | | Total | - | BALANCED | |
|-------------|---------------------|-------------------------|---|--------------|-------------------|------------------|
| Company: | | | | | | |
| Year: | 2019 | | | | | |
| Document ID | Company / Entity | "Other" Account(s) used | Explanation of entry to "other" account | Total Amount | Short-term amount | Long-term amount |
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CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT C – DUE TO/FROM OTHER FUNDS AND TRANSFER IN/OUT

Click <u>HERE</u> for a working electronic copy of Exhibit C (Excel file).

Eliminated in FY19 on a trial basis

CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT D – COMPANY 8000

Click <u>HERE</u> for a working electronic copy of Exhibit D (Excel file).

Eliminated in FY19 on a trial basis

| | | If lease is due to expire, what is your | Serial Number Intention with lease? | | | | | | | | | | | | | | | | | | | | | | | | | |
|------------------------------------|-------------------|--|-------------------------------------|-------|---|---|--|-----|---------|---|-----|-----|---|----------|-----|---|----------|--|-----|--|---|---------|----------|---|---|----------|-----------|--|
| | Reporting period: | | Description / Model Serial | | | | | | | | | | | | | | | | | | | | | | | | | |
| | | Value of Lease at | nception | S | s | S | | s . | \$ S | s | s . | s . | ۲ | \$ \$ | s . | ۲ | \$ \$ | | s . | | S | \$ S | \$ \$ | s | د | \$ \$ | \$ s . | |
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| | | Frequency | of Payments | | | | | | | | | | | | | | | | | | | | | | | | | |
| e | Agency: | Payment | Amount | | | | | | | | | | | | | | | | | | | | | | | | | |
| es Payab | | End Lease | Date | | | | | | | | | | | | | | | | | | | | | | | | | |
| st of Leas | | 3egin Lease | Date | | | | | | | | | | | | | | | | | | | | | | | | | |
| Exhibit F - List of Leases Payable | Phone: | hception Date Begin Lease | (Date signed) | | | | | | | | | | | | | | | | | | | | | | | | | |
| ш | | | Location | | | | | | | | | | | | | | | | | | | | | | | | | |
| | | Equip Space | / Land | | | | | | | | | | | | | | | | | | | | | | | | | |
| | | Is there a buyout option? If yes, how | much? | | | | | | | | | | | | | | | | | | | | | | | | | |
| | | Date t sent to | BFM | | | | | | | | | | | | | | | | | | | | | | | | | |
| | | FAS Asset | Number | | | | | | | | | | | | | | | | | | | | | | | | | |
| | | Lease Rental | Number | | | | | | | | | | | | | | | | | | | | | | | | | |
| | | R - Recipient Name Chg only C - Continuing N - New E - Extension E - Extension T - Terminated / Cancelled | | | | | | | | | | | | | | | | | | | | | | | | | | |
| | Name of Preparer: | | Lessor | | | | | | | | | | | | | | | | | | | | | | | | | |

Click <u>HERE</u> for a working electronic copy of Exhibit F (Excel file).

CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT F - LIST OF LEASES

CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT H – PRIOR PERIOD ADJUSTMENTS

Click <u>HERE</u> for a working electronic copy of Exhibit H (Excel file).

| Agency : | | | - | BALANCED |
|-------------|---|--|-------------------------|--------------------|
| Company: | | | | |
| Year: | | | | |
| Document ID | t ID Company / PY Account being adjusted (needs to be a 4x or 5x) | | Amount of adjustment | Explanation of PPA |
| | | | | |
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CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT I – COMPONENT UNIT WORKSHEET

Click <u>HERE</u> for a working electronic copy of Exhibit I (Excel file).

| nt Units | Fiscal Year: | | | Revenue > Flowchart Required to be \$1,000,000? Submitted? | Responses to Columns H and I Needed |
|--|--------------|-----------|-----------------------------|---|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|
| e Componer | | | | e at Assets > ind \$5,000,000? | | | | | | | | | | | | | | | | | | | | |
| BIT I anizations ar | | | | Total Revenue at Fiscal Year End | | | | | | | | | | | | | | | | | | | | |
| EXHIBIT I Determining Whether Certain Organizations are Component Units | | | | Total Assets at Fiscal Year End | | | | | | | | | | | | | | | | | | | | |
| Determining Wh | | | | Brief Description | | | | | | | | | | | | | | | | | | | | |
| | Agency Name: | Preparer: | Reviewer (Finance Officer): | Potential Component Unit Name | | 2 | | | 0 | | | | | | | 2 | | | 5 | | | 8 | | |

CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT K – FEDERAL EQUITY

Click <u>HERE</u> for a working electronic copy of Exhibit K (Exhibit File) and <u>HERE</u> for the SmartView file.



CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT M.1 - REQUIRED ENTRIES FOR ASSETS ADDED TO FAS AFTER THE DEADLINE BUT FOR THE CURRENT CAFR FISCAL YEAR FOR GOVERNMENTAL FUNDS

Required entries for assets added to FAS after the deadline but for the Current CAFR Fiscal Year Click <u>HERE</u> for a working electronic copy of Exhibit M.1 (Excel file).

| Company Account Desc Company Account Desc Proper Asset Account Proper Asset Account 5228030x Deperation Expense 52207XXX Capital Outling Expense 5220000x Unrestricted Net Assets 3300100x Net Invested in Capital Assets To post asset cost to proper asset account To post asset cost to proper asset account To post depreciation expense for the currect (CFR) FY | | | | | |
|---|-------------------------|--|----------------------------|--------|-------|
| 5228030x 5228030x 5207XXXX 3320000x 3300100x 3300100x 3300100x 3300100x To post asset cost to proper as To post asset cost to proper as | Center | Line Description | Reporting Dimension Amount | Amount | DR/CR |
| 5228030x 5207XXXX 5207XXXX 3320000x 3300100x 3300100x 3300100x 3300100x To post asset cost to proper as To post asset cost to proper as To post asset cost to proper as | | | GWAgencyRev | | DR |
| 5228030x 520300x 5207XXXX 3320000x 3300100x 3300100x 3300100x To post asset cost to proper as To post asset cost to proper as To post asset cost to proper as | | | GWAgencyRev | | CR |
| 5207XXXX 3320000X 3320000X 3300100X 3300100X 3300100X To post asset cost to proper as To post asset cost to proper as To post asset cost to proper as | | Current Year Depreciation GWAgencyNonRev | GWAgencyNonRev | | DR |
| 3320000x 3300100x 3300100x 3300100x 3300100x Doost asset cost to proper as To post asset cost to proper as To post asset cost to proper as | | | GWAgencyNonRev | | CR |
| 3300100x 3300100x To post asset cost to proper as To post asset cost to proper as To post depreciation expense f | | Invested in Capital Assets GWAgencyRev | GWAgencyRev | | DR |
| | | Invested in Capital Assets GWAgencyRev | GWAgencyRev | | ĸ |
| | | | | | |
| | | | | | |
| To post depreciation | ccount | | | | |
| | ~ | | | | |
| Line 4 Io post capital outlay expense in proper account | | | | | |
| Lines 5 - 6 Entry to reflect ending CIP in proper net investment in capital assets accounts | capital assets accounts | | | | |

CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT M.2 – DEPRECIATION SCHEDULE

Click <u>HERE</u> for a working electronic copy of Exhibit M.2 (Excel file).

| Depre | ciation Schedule | | | | |
|-------|------------------|----------|-------------|--------|---------|
| | Asset Number | | | | |
| | Cost | Salvage | Useful Life | FY19 | |
| | | | | Jul-18 | #DIV/0! |
| | | | | Aug-18 | #DIV/0! |
| | Yearly Depr | Mon Depr | | Sep-18 | #DIV/0! |
| | #DIV/0! | #DIV/0! | | Oct-18 | #DIV/0! |
| | | | | Nov-18 | #DIV/0! |
| | | | | Dec-18 | #DIV/0! |
| | | | | Jan-19 | #DIV/0! |
| | | | | Feb-19 | #DIV/0! |
| | | | | Mar-19 | #DIV/0! |
| | | | | Apr-19 | #DIV/0! |
| | | | | May-19 | #DIV/0! |
| | | | | Jun-19 | #DIV/0! |
| | | | | | #DIV/0! |

CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT N – CONSTRUCTION IN PROGRESS

Click <u>HERE</u> for a working electronic copy of Exhibit N (Excel file).

| FY19 CIP SCHEI Enter Compa <u>ny:</u> | FY19 CIP SCHEDULE FOR ALL FUND TYPES Enter Company: | JND TYPES | | | | | | | | |
|---|---|--|--|----------------|----------------|--|--|--------------------------------------|--------------------------------------|----------------------------|
| Asset Type | Description | FY18 Ending CIP Balance | FY19 Total Costs | Expensed Costs | CIP Additions | FY19 CIP Before Capitalization | Additions to FAS | Prior Period Decrease Adjustments | Prior Period Increase Adjustments | FY19 Ending CIP Balance |
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| | lotals | | • | • | | | | • | | • |
| | | | must equal zero | _ | , s | must equal zero | _ | | must equal zero | #VALUE! |
| | Construction in Progress at 6/30/19 | ss at 6/30/19 | | | | | | | | |
| Line 2 3 5 5 5 5 6 6 7 7 7 11 11 11 11 11 11 11 11 11 11 11 | Combany Review Company Number Review Company | Combany Revew Company Number Revew Company Number R | Center s ts ta triadin a prior year (increase) reported in a prior year (increase) | Amount | 81 81 81 | Line Description Beginning CIP Beginning CIP Additions to CIP Additions to CIP Detectors from CIP Detectors from CIP Invested in Capital Assets Invested in Capital Assets Invested in Capital Assets Invested in Capital Assets Detectors from CIP Detectors from CIP | Reporting Dimension Review Company Number Review Company Number | | | |

CAFR POLICIES AND PROCEDURES MANUAL EXHIBIT O – CAPITAL ASSET RECONCILIATION

Click <u>HERE</u> for a working electronic copy of Exhibit O – Capital Asset Reconcilation (Excel file). Be sure to choose the correct file for the current quarter.

EXHIBIT O - CAPITAL ASSET RECONCILIATION INSTRUCTIONS

Purpose:

To analyze capital asset transactions to ensure all assets meeting reporting thresholds (CAFR Policies and Procedures Manual Section F-3) have been reported on the Fixed Asset System (FAS).

Review the CAFR Policies & Procedures Manual regarding Capital Assets.

When:

Both reconciliations (tab 1 and 2) are required quarterly so any corrections can be made timely. A year-end reconciliation is also required after the close of FAS. BFM will be providing data from FAS for each quarter and year-end reconciliation. BFM will notify the agencies when the reconciliation workbook is ready for use. Please refer to the Summary of Deadlines found in the CAFR Policies and Procedures Manual for information send out dates and due dates.

Procedures:

There are two reconciliations to perform.

1. The reconciliation between FAS and general ledger transactions recorded to capital outlay (expense accounts 52_7) on the central accounting system. See 52x7 Recon.

Review 7th digit indicators for correctness. See Accounting Systems Overview Procedures section 20-046 for specific information regarding proper use of the 7th digit indicator.

Corrections to the 7th digit indicators, if recent enough, can be fixed on the IMW or EMW screens of the A/P module of the central accounting system. See Accounts Payable Module section 25-350. If it cannot be adjusted in the A/P module, an expenditure correction must be completed in the current fiscal year.

Review purchases on the central accounting system (General Ledger) for the year that are >= \$5,000. These should be marked with a 5 in the 7th digit if they are to be added to FAS. The GL data should be filtered by quarter to correspond properly with the FAS information being provided by BFM.

Use the FAS Pivot to obtain the additions to FAS for the current fiscal year. The acquistion dates correspond to the calendar dates for the fiscal year, and not the fiscal period. The fiscal year is July 1 - June 30.

Match the General Ledger lines marked with a 5 to assets added on the FAS.

Any variance identified needs to be included in the reconciling items section with a description. If corrective action is required, include the information in the description as well.

Agency should make any corrections to the FAS needed by completing the proper paper work before the FAS cut-off date. Please refer to the Summary of Deadlines for Addition/Change/Adjustment forms due date.

Please review your 5204 expenses for any contractual work that may be done that may need to be capitalized and reported for Construction in Progress. Example: Internally generated software.

2. Reconciliation between prior year FAS ending balance and current year FAS ending balance. See FAS Recon.

Take prior year ending FAS balance from prior year's final reconciliation.

Obtain the current year ending FAS balance from FAS Pivot. It will need to be filtered by the agency center.

Copy the additions section from the 52x7 Recon tab.

To complete the deletions section, identify those assets deleted or transferred during the year. A transaction code of 8 is retirement and can be found on the FA Audit Pivot. It will need to be filtered by the agency center.

Any variance identified needs to be included in the reconciling items section with a description. If corrective action is required, include the information in the description as well.

If there is a variance, review to make sure all assets added, deleted, new capital leases, and any miscellaneous changes were accounted for in the reconciliation. Examples: assets added for a prior year (late adds), transferring assets between agencies, changing the cost of an asset (please check with <u>BFM before doing this</u>), or assets that were added after the FAS was closed as part of an audit adjustment or BFM adjustment for a prior year (late add), etc.

Agency should make any corrections to the FAS needed by completing the proper paper work before the FAS cut-off date. Please refer to the Summary of Deadlines for Addition/Change/Adjustment forms due date.

CAFR POLICIES AND PROCEDURES MANUAL POTENTIAL COMPONENT UNIT DETERMINATION QUESTIONNAIRE

Click <u>HERE</u> for Potential Component Unit Determination Questionnaire

Potential Component Unit Determination Flowchart



Note: A primary government that appoints a voting majority of the governing board of component unit of another government should make the disclosures required by paragraph 68 for related organizations.

CAFR POLICIES AND PROCEDURES MANUAL REFERENCE 1 – TABLE FOR POSITIONS 5-7 OF JOURNAL LABEL

TABLE FOR POSITIONS 5 thru 7 OF ACCRUAL ADJUSTMENTS DOCUMENT ID

| DEPARTMENT / AGENCY | <u>5-7</u> |
|---|--------------|
| Executive Management | |
| Governor's Office, Executive Operations, Lt. Governor | 010 |
| Bureau of Finance & Management | 011 |
| Bureau of Administration | 012 |
| Bureau of Information & Telecommunications | 013 |
| South Dakota Public Broadcasting | 013 |
| Bureau of Human Resources | 014 |
| Revenue | 020-027, 029 |
| South Dakota State Lottery | 028 |
| Agriculture | 030-032, 034 |
| Animal Industry Board | 033 |
| Tourism | 040-049 |
| Game Fish & Parks | 060-069 |
| Tribal Relations | 070-179 |
| Social Services | 080-089 |
| Health | 090-099 |
| Labor & Regulation | 100-107 |
| Transportation | 110-119 |
| Education | 120-129 |
| Public Safety | 140-149 |
| Higher Education | 150-157 |
| School for the Deaf | 158 |
| School for the Blind and Visually Impaired | 159 |
| Military | 160-169 |
| Veterans' Affairs | 170-179 |
| Corrections | 180-189 |
| Human Services | 190-199 |
| Environment & Natural Resources | 200-209 |
| Retirement | 250 |
| Public Utilities Commission | 260-269 |
| Unified Judicial System | 270-279 |
| Legislative Research Council | 280-287 |
| Auditor General | 288 |
| Attorney General | 290-299 |
| School & Public Lands | 300-309 |
| Secretary of State | 310-319 |
| State Treasurer | 320 |
| Investment Council | 321 |
| State Auditor | 330-339 |
| • • • • • • • • • • • • • • • • • • • | |

CAFR POLICIES AND PROCEDURES MANUAL REFERENCE 2 – GOVERNMENT-WIDE CONVERSION ADJUSTMENTS

Conversion Adjustments – Measurement Focus

| Items | Governmental funds | Governmental activities | Action required |
|--|---|---|--|
| Issuance of long- term debt | Other financing source | Liability | Replace other financing source with liability |
| Original issue discount | Other financing use | Contra-liability | Replace other financing use with contra-liability |
| Repayment of the principal of long-term debt | Expenditure | Reduction of related liability | Replace expenditure with reduction of related liability |
| Outlays to construct or acquire capital assets | Expenditures | Assets | Replace expenditure with capital assets constructed or acquired |
| Sales of capital assets | Other financing source | Removal of asset sold (and related accumulated depreciation) + resulting gain or loss | Replace other financing source with removal of the asset sold + resulting gain or loss |
| Donations of capital assets that will be used in operations | Not reported | Capital asset and corresponding revenue/capital contribution | Add capital asset and corresponding revenue/capital contribution |
| Sale of assets reported in governmental funds | Difference between sale proceeds and net carrying amount of surrendered asset reported as revenue or expenditure/ reduction of revenue, as appropriate | Difference between sale proceeds and net carrying amount of surrendered asset reported as gain or loss | Reclassify revenue or expenditure/reduction of revenue related to sale as a gain or loss |
| Acquisition of inventories of supplies and prepaids (if the purchases method is used) | Expenditures | Assets | Replace expenditures with assets |

*Source: GFOA Governmental Accounting, Auditing, and Financial Reporting, 2012 Edition

CAFR POLICIES AND PROCEDURES MANUAL REFERENCE 2 – GOVERNMENT-WIDE CONVERSION ADJUSTMENTS

Conversion Adjustments – Basis of Accounting

| Item | Governmental funds | Governmental activities | Action required |
|---|-----------------------|--|---|
| Revenues related to prior periods | Revenues | Already included in net position | Replace revenues with an increase to net position |
| Unavailable revenue from prior periods | Deferred item | Already included in net position | Replace deferred item with an increase to net position |
| Expenditures related to prior periods | Expenditures | Reduction of related liability | Replace expenditures with reduction of related liability |
| Revenues of the current period not yet considered to be available to liquidate liabilities of the current period | Deferred item | Revenues | Replace deferred item with revenues |
| Accrued interest on long-term debt | Not reported | Reported as expense and liability | Report expense and liability |
| Expense of the current period related to certain accrued liabilities normally not expected to be liquidated currently | Not reported | Reported as expense and liability | Report expense and liability |
| Depreciation on capital assets | Not reported | Expense and increase in related contra-asset account | Recognize expense and increase in related contra-asset account |
| Amortization of premium/discount on long-term debt | Not reported | Adjustment to interest expense | Reduce the unamortized premium/discount and treat as an adjustment to interest expense |
| Amortization of difference between carrying value of refunded debt and its net reacquisition price | Not reported | Adjustment to interest expense | Reduce the unamortized amount and treat as an adjustment to interest expense |
| Consumption of supplies inventories | Not reported | Expense and reduction in supplies inventories | Report expense and reduction in supplies inventories |
| Consumption of prepaid services | Not reported | Expense and reduction in prepaids | Report expense and reduction in prepaids |

CAFR POLICIES AND PROCEDURES MANUAL REFERENCE 2 – GOVERNMENT-WIDE CONVERSION ADJUSTMENTS

Consolidation Adjustments

| Item | Objective | Action required |
|---|---|--|
| Data from internal service funds | Incorporate with data of governmental funds | Add balances of internal service fund permanent and temporary accounts |
| Difference between revenues from internal customers of internal service funds and the (direct/proportionate) cost of providing services to those same internal customers | Report operations of internal service funds on a break-even basis | Adjust expenditures reported by customer functions to eliminate operating profit or loss (use internal "crossover" receivable and payable for enterprise fund customers) |
| Net "crossover" adjustment from prior periods | Combine with "crossover" adjustment of current period | Include net "crossover" adjustment from prior periods |
| Receivables and payables between funds reported within the same activity | Eliminate intra-activity receivables and payables | Eliminate 1) receivables and payables between governmental funds and 2) receivables and payables between enterprise funds |
| Transfers between funds reported within the same activity | Eliminate intra-activity transfers | Eliminate 1) transfers between governmental funds and 2) transfers between enterprise funds |

(Dis)allocation – Governmental Activities

| Item | Objective | Action required |
|--|---|--|
| Indirect cost (overhead) allocated to functions and programs in the governmental fund financial statements | Report only direct costs as expenditures of individual functions or programs | Disallocate indirect costs allocated in the governmental fund financial statements |
| Direct costs not reported in the associated function or program in the governmental fund financial statements | Report all direct costs as expenditures of the associated governmental function or program | Allocate direct costs that were not allocated to the associated function or program in the governmental fund financial statements |

*Source: GFOA Governmental Accounting, Auditing, and Financial Reporting, 2012 Edition

CAFR POLICIES AND PROCEDURES MANUAL REFERENCE 3 – CLASSIFYING PAYABLES TO BE ACCRUED AT YEAR-END

General definition: Any time goods or services are received prior to June 30 but not paid for until the next fiscal, you should record a payable for the year-end accruals.

Example: Agency X prepares a purchase order for 10 widgets. The 10 widgets are received on June 23rd by the agency receiving clerk. The receiving clerk verifies that the agency has received all 10 widgets then marks on the purchase order the actual date the 10 widgets were received (June 23). The purchase order then is submitted to the agency's claims clerk to be paid. The claims clerk holds the purchase order until an invoice is received from the widget company. On July 2nd, an invoice is received by the claims clerk for the 10 widgets that were received on June 23rd. Payment is then made for the 10 widgets. The claims clerk should mark the EXP field on the line of coding used to pay the invoice with the proper payable indicator.

NOTE #1: Purchase orders must be marked with the date goods or services are actually received.

| Payable Type | Payable Indicator | Definition |
|-----------------------------|----------------------|--|
| Accounts Payable | 211 | A short-term liability account reflecting amounts owed to private persons or organizations for goods and services received by a government. |
| Judgments Payable | 212 | Amounts owed as the result of administrative or court decisions, including workers' compensation, unemployment, improper arrests, property damage, and condemnation awards. |
| Contracts Payable | 213 | Amounts due under contractual agreements entered into for goods or services furnished to a government. |
| Grants Payable | 215 | Amount owed by the government reporting entity to an individual or entity under terms of state or federal grant agreement. Generally, the account coding should be 5206XXX. |
| Loans Payable | 216 | Generally this payable indicator should not be used. Contact BFM if you intend on using this payable indicator. |
| Notes Payable | 217 | Generally this payable indicator should not be used. Contact BFM if you intend on using this payable indicator. |
| Escrows Payable | 218 | Generally this payable indicator should not be used. Contact BFM if you intend on using this payable indicator. |
| Due to Other Governments | 230 | Amounts owed by the government reporting entity to another government (example: federal government, cities and towns, counties, school districts, vocational schools, and quasi governments), for both vendor and non-vendor services. |
| Not a payable - reviewed | 299 | Use for non-payable portion of invoice that is over materiality threshold but not a payable in current fiscal year. |

NOTE #2: If the payable type is "Due to other Governments" use payable indicator 230. If it is not, use the appropriate indicator (211-218).

CAFR POLICIES AND PROCEDURES MANUAL REFERENCE 4 – LIST OF OTHER GOVERNMENTS

230- Due to Other Government Mini Chart Indicator Listing

- All pass through grants to Counties, Cities, and Townships are to be treated as 230 Due to Other Governments (NOT 215 Grants Payable)
- All Counties, Cities, and Townships and departments of these entities are to be treated as an other government
- All Public School Districts are to be treated as an other government
- All Conservation Districts are to be treated as an other government
- All departments and agencies of other states outside of the state of South Dakota are to be treated as an other government
- All departments of the federal government and are to be treated as an other government

Name of Other Government

Allied Business Schools Inc. American Creek Conservation American Horse School-Bia Andes Central School BIA Pine Ridge School Black Hills Council Local Govt Black Hills Special Services Coop **Bushnell Village** Cheyenne River Sioux Tribe Civil Air Patrol Colorado Community Clge Systm Crazy Horse School Dakota Central RC&D East Dakota Educational Coop East Dakota Water Development First Dist Assn of Local Govt Florida Metropolitan University Grant Roberts Ambulance Inc. James River Water Development Java-Town of -DENR Projects Lake Area Multi-Dist. Voc Ctr Lake Area Technical Institute Lakota Oyata Wakanyeja Owicaki Little Wound School Inc. Lower Brule Sioux Tribe Mitchell Technical Institute ND Dept of Corrections & Rehab Nebraska Public Power District North Central Sp Ed Co-Op Northeast Ed Serv Co-Op 28-201 Northeast Council Governments

Name of Other Government, CONTINUED

Northwest Area Schools Parker VFD Porcupine Day School Rapid Valley Volntr Fire Dept **Red Cloud Indian School Redfield Public School** Rocky Mountain Bird Observatory **Rosebud Sioux Tribe** SD Parks & Wildlife Foundation SECOG Southeast Area Cooperative Southeast Technical Institute Standing Rock Sioux Tribe Terry Trojan Water District University Missouri – Columbia University of Florida University of Idaho (Osp) University of Nebraska-Regents University of Nevada-Reno University of North Dakota University of Wisconsin US Dept of Interior Geological **US Postal Service USDA Forest Service USDI-Bureau Of Land Management** USGS SD Water Science Center USPFO for South Dakota VA Black Hills Healthcare Syst West River Water Dev District Western Dakota Technical Inst Yankton Sioux Tribe

NOTE: Reference 4 is to be used as a guide, it is not a complete list of all of the other governments used by the State of South Dakota.

CAFR POLICIES AND PROCEDURES MANUAL REFERENCE 4 – LIST OF OTHER GOVERNMENTS

Component Units are not Other Governments & should be treated as a Due to Component Unit/Due from Component Unit

State of South Dakota Component Units DO NOT mark as 230 Other Governments

Please see <u>Reference 6</u> for a complete list. This does include all of the State Universities.

Black Hills State University Board of Regents Dakota State University Northern State University South Dakota School of Mines & Technology South Dakota State University University of South Dakota (USD) USD Center for Disabilities

Private Businesses that are Commonly Mistaken as an Other Government

Mid-Dakota Rural Water Systems Montana Dakota Utilities Black Hills Power SD Assn of Rural Water Systems South Dakota Assn of (Vendor # 12056432) Southern Black Hills Wtr Sym

CAFR POLICIES AND PROCEDURES MANUAL REFERENCE 5 – ADDITIONAL ENTRIES FOR PROPRIETARY FUNDS

Capital Assets – Proprietary Fund Additional Entries

| | Sale of Capitalized Asset (with gain |) | | |
|-------------|--------------------------------------|-----------|----------|-------------|
| Cash Basis | Transaction | | | |
| | | | Debit | Credit |
| 1131000 | Pooled Fund Cash | | 1,000.00 | |
| 4938000 | Proceeds from Sale of Capital Assets | | | (1,000.00) |
| | | | | |
| Accrual Bas | is Reclassification Entry | | | |
| | | | Debit | Credit |
| 4938000x | Proceeds from Sale of Capital Assets | AgencyXST | 1,000.00 | |
| 1650000x | Machinery and Equipment | AgencyXST | | (10,000.00) |
| 1750000x | Accumulated Depreciation - Machinery | AgencyXST | 9,500.00 | |
| 4920015x | Gain on Disposal of Assets | AgencyXST | | (500.00) |
| | | | | |

| | Sale of Capitalized Asset (with loss | s) | | |
|-------------|--------------------------------------|-----------|----------|-------------|
| Cash Basis | Transaction | | | |
| | | | Debit | Credit |
| 1131000 | Pooled Fund Cash | | 400.00 | |
| 4938000 | Proceeds from Sale of Capital Assets | | | (400.00) |
| Accrual Bas | is Reclassification Entry | | | |
| | | | Debit | Credit |
| 4938000x | Proceeds from Sale of Capital Assets | AgencyXST | 400.00 | |
| 1650000x | Machinery and Equipment | AgencyXST | | (10,000.00) |
| 1750000x | Accumulated Depreciation - Machinery | AgencyXST | 9,500.00 | |
| 5228040x | Loss on Disposal of Assets | AgencyXST | 100.00 | |

| | Sale of non-capitalized asset | | | |
|-------------|--------------------------------------|-----------|----------|------------|
| Cash Basis | Transaction | | | |
| | | | Debit | Credit |
| 1131000 | Pooled Fund Cash | | 1,000.00 | |
| 4938000 | Proceeds from Sale of Capital Assets | | | (1,000.00) |
| Accrual Bas | is Reclassification Entry | | | |
| | | | Debit | Credit |
| 4938000x | Proceeds from Sale of Capital Assets | AgencyXST | 1,000.00 | |
| 4920015x | Gain on Disposal of Assets | AgencyXST | | (1,000.00) |

Click <u>HERE</u> for a working electronic copy of Reference 6 (Excel file).

| | | Fund | | | |
|--------|---|--------|------------------------------|--|--------------------------------------|
| Entity | Description | Tier | Туре | Category | Basis of Accounting |
| 1000 | General Fund | 1 | Governmental | General Fund | Modified Accrual |
| 2001 | BOR Central Office Federal Funds | 5 | Higher Education | Higher Education | Accrual |
| 2002 | Environment & Nat Resources | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2003 | Human Services Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2004 | Social Services Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2005 | Governor's Office Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2006 | Attorney General Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2007 | Secretary of State Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2010 | Arts & History Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2011 | State Auditor Federal Fun | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2012 | Employment Security Admin | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2013 | SCHOOL FOR THE DEAF FEDER | 5 | Higher Education | Higher Education | Accrual |
| 2014 | SDSBVI FEDERAL FUNDS | 5 | Higher Education | Higher Education | Accrual |
| 2015 | Dept. of Revenue Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2016 | Public Utilities Comm Fed | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2017 | Human Services Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2018 | Dept. of Health Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2019 | Dept. of Agriculture Fed | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Tribal Relations Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2021 | Dept. of Corrections Fed | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | BFM Federal Funds | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2023 | GFP-Parks & Rec. Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2024 | Dept. of Education Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2025 | Military Federal Funds | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Animal Industry Board Fed | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Dept. Of Public Safety Fed | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | SD Public Broadcasting Fed | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | GFP-Wildlife Federal Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 2030 | Military Indirect Costs- | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Unified Judicial System | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Transportation Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Bureau of Admin. Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Emergency Management Fed | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Veterans Affairs Federal | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | BOR Research Projects | 5 | Higher Education | | Accrual |
| | Attorney General-Other | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Wheat Commission | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Dakota Cement Trust Fund | 4 | Governmental | Special Revenue Funds | Modified Accrual |
| | Health Care Trust Fund | 4 | Governmental | Special Revenue Funds | Modified Accrual |
| | Education Enhancement Trust | 4 | Governmental | Special Revenue Funds | Modified Accrual |
| | Tourism Promotion Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | BOA Special Revenue Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | SDPB/Tower Rent | | Governmental | Special Revenue Funds | Modified Accrual |
| | SPL Public Buildings Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Law Enforcement | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Parental Support | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Unified Judicial System | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Secretary Of State Other | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | PUC Other Funds-Budgeted | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3014 | | | Joronna | | |
| | | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3015 | Private Activity Bond Fee Employer's Investment In | 1 1 | Governmental Governmental | Special Revenue Funds Special Revenue Funds | Modified Accrual Modified Accrual |

| | | Fund | | | |
|--------|------------------------------|------|------------------|-----------------------------|---------------------|
| Entity | Description | Tier | Туре | Category | Basis of Accounting |
| 3021 | Veterans' Home Funds | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3023 | Doc Local & Endowment | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Legislative Capitol Renov | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3025 | Tribal Relations Other | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3026 | SD Public Broadcasting-Other | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3027 | SD Public Broadcasting-PB | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3028 | State Auditor-Other Funds | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | BOA Special Revenue Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3030 | Employment Security Conti | 1 | Governmental | Special Revenue Funds | Accrual |
| 3031 | Water Pollution Control Fund | 4 | Proprietary | Enterprise Funds | Accrual |
| 3032 | SCHOOL FOR THE DEAF | 5 | Higher Education | Higher Education | Accrual |
| 3034 | SDSBVI | 5 | Higher Education | Higher Education | Accrual |
| 3035 | Self-Insurance | 2 | Proprietary | Internal Service Funds | Modified Accrual |
| 3036 | Petroleum Release Comp | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3037 | Gaming Commission | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3039 | Reimb. For Referee Service | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3040 | State Highway Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3041 | State Aeronautics Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3042 | Railroad Administration | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3044 | Railroad Trust | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3046 | Dept. Human Services-Other | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3047 | Health Special Services | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3048 | Boiler Inspection Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3049 | Tobacco Prevention & Redu | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3050 | Agricultural Services | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3051 | Building Authority | 4 | Governmental | Special Revenue Funds | Accrual |
| 3052 | Rural Rehabilitation | 2 | Proprietary | Enterprise Funds | Modified Accrual |
| 3053 | American Dairy Assn | 5 | Governmental | Special Revenue Funds | Modified Accrual |
| 3054 | Oilseeds/Soybean Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3055 | Corn Utilization Council | 4 | Governmental | Special Revenue Funds | Accrual |
| 3056 | Agriculture Revolving Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3057 | Brand Board Funds | 2 | Proprietary | Enterprise Funds | Modified Accrual |
| 3059 | State Fire Suppression | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3061 | Conservation District Spec | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3062 | State Treasurer Special R | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3063 | Pesticide Recycling & Dis | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3064 | DHS Other Funds | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3072 | Environment & Nat. Res | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3073 | Water and Environment | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3074 | DENR-Other Funds, Non-Par | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3075 | DENR-Other Funds, Partic | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3076 | Revenue | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3078 | Revenue Other Funds | 1 | Governmental | Special Revenue Funds | Accrual |
| 3079 | Local Donated (DSS) | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3085 | EDUCATIONAL FACILITIES FU | 5 | Higher Education | Higher Education | Modified Accrual |
| 3090 | SD Supplemental Retirement | 1 | Governmental | Special Revenue Funds | Accrual |
| 3091 | Telecommunication Funds | 1 | Governmental | Special Revenue Funds | Accrual |
| 3095 | SCHOOL FOR THE DEAF | 5 | Higher Education | Higher Education | Accrual |
| | SDSBVI | 5 | Higher Education | | Modified Accrual |
| | SPL-Escheat Fund | 5 | Fiduciary | Private-Purpose Trust Funds | Modified Accrual |
| | Maintenance and Repair | 2 | Governmental | Special Revenue Funds | Modified Accrual |
| | Game Fish & Parks Admin | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Game and Fish | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Animal Damage Control Fnd | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Land Acquisition & Develop | 1 | Governmental | Special Revenue Funds | Modified Accrual |

| | | Fund | | | |
|--------|--------------------------------|------|------------------|------------------------|----------------------------|
| Entity | Description | Tier | Туре | Category | Basis of Accounting |
| 3125 | Parks and Recreation | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3126 | Snowmobile Trails Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3128 | PUC Other Funds-Information | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3138 | Education & Cultural Affairs | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3139 | Arts & History Special Rev | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3143 | Fine Arts | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3144 | Public Safety-Other | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3145 | Historic Preservation | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3146 | State Library | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3147 | National Guard Museum | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3148 | Military-Other Funds | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3149 | Military & Veterans Funds | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3150 | Special Livestock Disease | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3151 | Livestock Disease Emer | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3177 | Motor Vehicle | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3178 | Energy Conservation | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3181 | Banking Special Revenue | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Securities and Insurance | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3184 | Dept of Public Safety | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3185 | Gaming Funds | 1 | Governmental | Special Revenue Funds | Accrual |
| 3186 | Economic Development | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Local Infrastructure Impr | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | 3188 SD HOUSING OPPORTUNITY FU | 4 | Component Unit | BusinessTypeActivity | Accrual |
| 3189 | Workforce Education Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3200 | Governor's Other | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| 3208 | BOR SPECIAL REVENUE FUNDS | 5 | Higher Education | Higher Education | Modified Accrual |
| 4302 | Bldg Auth/Hlth-Ed Fac A. | 4 | Governmental | Capital Project Funds | Modified Accrual |
| | Building Authority | 4 | Governmental | Debt Service Funds | Accrual |
| | | 4 | Governmental | Debt Service Funds | Accrual |
| | City/County M&R Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Resident Investment Funds | 2 | Fiduciary | Investment Trust Funds | Accrual |
| 5017 | Veterans Home Resident | 1 | Fiduciary | Investment Trust Funds | Accrual |
| 5018 | S&PL Permanent Fund | 3 | Governmental | Permanent Funds | Accrual |
| 6001 | Information Services | 2 | Proprietary | Internal Service Funds | Accrual |
| 6002 | Telecommunication | 2 | Proprietary | Internal Service Funds | Accrual |
| 6003 | Records Management Fund | 2 | Proprietary | Internal Service Funds | Accrual |
| | Buildings and Grounds | 2 | Proprietary | Internal Service Funds | Accrual |
| | Central Mail | 2 | Proprietary | Internal Service Funds | Accrual |
| | Central Duplicating Fund | 2 | Proprietary | Internal Service Funds | Accrual |
| | Fleet and Travel Management | 2 | Proprietary | Internal Service Funds | Accrual |
| | Personnel | 2 | Proprietary | Internal Service Funds | Accrual |
| | Accounting and Payroll | 2 | Proprietary | Internal Service Funds | Accrual |
| | Rural Develop Telecomm Net | 2 | Proprietary | Internal Service Funds | Accrual |
| | Special Aviation Internal | 2 | Proprietary | Internal Service Funds | Accrual |
| | SDBA Public Building Fund | 5 | Proprietary | Internal Service Funds | Accrual |
| | Public Entity Pool for Li | 2 | Proprietary | Internal Service Funds | Accrual |
| | Procurement Management | 2 | Proprietary | Internal Service Funds | Accrual |
| | State Engineer Fund | 2 | Proprietary | Internal Service Funds | Accrual |
| | State Empl Workers Compen | 2 | Proprietary | Internal Service Funds | Accrual |
| | State Laboratory Fund | 2 | Proprietary | Internal Service Funds | Accrual |
| | BOA Support Services | 2 | Proprietary | Internal Service Funds | Accrual |
| | Property Management Fund | 2 | Proprietary | Internal Service Funds | Accrual |
| | Public Safety Inspections | 2 | Proprietary | Internal Service Funds | Accrual |
| | LRC Postage Administration | 2 | Proprietary | Enterprise Funds | Accrual |
| 6501 | | ~ | · · opriotary | | |

| | | Fund | | | |
|------|--------------------------------------|--------|-------------------------|-----------------------------|---------------------|
| | Description | Tier | Туре | Category | Basis of Accounting |
| 6503 | Professional & Licensing Bds | 3 | Proprietary | Enterprise Funds | Accrual |
| 6504 | Prison Industries Revolv | 2 | Proprietary | Enterprise Funds | Accrual |
| 6505 | Value Added Finance Authority | 3 | Component Unit | BusinessTypeActivity | Accrual |
| 6506 | Drinking Water Revolving | 4 | Proprietary | Enterprise Funds | Accrual |
| 6507 | Rodent Control | 2 | Proprietary | Enterprise Funds | Accrual |
| 6508 | DHS Canteen Fund | 2 | Proprietary | Enterprise Funds | Accrual |
| 6509 | State Flag Account | 2 | Proprietary | Enterprise Funds | Accrual |
| 6510 | Governor's Office-Enterpr | 2 | Proprietary | Enterprise Funds | Accrual |
| 6511 | Federal Surplus Property | 2 | Proprietary | Enterprise Funds | Accrual |
| 6512 | Housing Authority | 4 | Component Unit | BusinessTypeActivity | Accrual |
| 6513 | HEALTH & EDUCATIONAL FACI | 5 | Higher Education | Higher Education | Modified Accrual |
| 6514 | Finance Authority | 4 | Component Unit | BusinessTypeActivity | Accrual |
| 6515 | State Fair Fund | 2 | Proprietary | Enterprise Funds | Accrual |
| 6516 | Lottery Operating Funds ** | 2 | Proprietary | Enterprise Funds | Accrual |
| 6517 | Railroad Authority Fund | 1 | Governmental | Special Revenue Funds | Accrual |
| 6518 | Science and Technology Authori | 4 | Component Unit | BusinessTypeActivity | Accrual |
| 6521 | Bureau of Human Resources | 2 | Proprietary | Enterprise Funds | Accrual |
| 6522 | Unemployment Insurance | 4 | Proprietary | Enterprise Funds | Accrual |
| 6525 | Subsequent Injury Fund | 2 | Proprietary | Enterprise Funds | Accrual |
| 6526 | Banking Special Revenue | 2 | Proprietary | Enterprise Funds | Modified Accrual |
| | S.D. Ellsworth Development Authority | 4 | Component Unit | BusinessTypeActivity | Accrual |
| | Main Agency Fund | 1 | Fiduciary | Agency Funds | Modified Accrual |
| | SPL Agency Fund | 3 | Fiduciary | Agency Funds | Modified Accrual |
| | Reinvestment Payment | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | State Workers Unemployment | 2 | Proprietary | Internal Service Funds | Accrual |
| | Antitrust Special Revenue | 1 | Governmental | Special Revenue Funds | Accrual |
| | (UJS) Special Revenue Fund | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Private Workers Compensation | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Human Services Cntr Res Inv | 3 | Fiduciary | Investment Trust Funds | Modified Accrual |
| | Childs Own Funds (DSS) | 1 | Fiduciary | Private-Purpose Trust Funds | |
| | DHS/SBVI Business Enterpr | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | PUC Regulatory Assessment | 1 | Governmental | Special Revenue Funds | Modified Accrual |
| | Unclaimed Property Fund | 1 | Governmental | Special Revenue Funds | Accrual |
| | Corrections State Pen. | 3 | Fiduciary | Private-Purpose Trust Funds | |
| | Children's Trust Fund | 1 | Governmental | Special Revenue Funds | Accrual |
| | Voc. Education Facilities | 1 | Governmental | Special Revenue Funds | Accrual |
| | HIGHER EDUCATION SCHOLARS | 5 | Higher Education | Higher Education | Accrual |
| | S&PL Common School Fund | 3 | Fiduciary | Private-Purpose Trust Funds | |
| | Retirement | 4 | Fiduciary | Pension Trust Funds | Accrual |
| | PAYMENT IMPREST FUND | 5 | | Higher Education | Accrual |
| | HOUS. & AUX. FACIL. SINKI | 5 | | Higher Education | Accrual |
| | HOUS. & AUX. FACIL. R & R | 5 | | Higher Education | Accrual |
| | BOND & INTEREST (BHSU) | 5 | | Higher Education | Accrual |
| | PROJECT 67 R & R (BHSU) | 5 | | Higher Education | Modified Accrual |
| | REAL PROP ACQ & CAPITAL I | 5 | | Higher Education | Accrual |
| | DSU 2004A DEBT SERVICE RE | 5 | U | Higher Education | Accrual |
| | MAINTENANCE & REPAIR (DSU | 5 | | Higher Education | Accrual |
| | SDSU SYSTEM RET. SINKING | 5 | | Higher Education | Modified Accrual |
| | Governor's Office (Other) | 1 | Governmental | Special Revenue Funds | Accrual |
| | Liability Captive Insurance Company | 4 | Component Unit | BusinessTypeActivity | Accrual |
| | CH 61 DEBT SERVICE RESERV | 4 5 | | Higher Education | Accrual |
| | CH61 R&R RESERVE (SDSU) | 5 | | Higher Education | Accrual |
| | Building South Dakota Fund | 1 | Governmental | Special Revenue Funds | Accrual |
| | CH80 R & R RESERVE (SDSU) | 5 | | Higher Education | Accrual |
| | | 5 | | | |
| 9019 | CH80 OPERATING RESERVE (S | Э | | Higher Education | Accrual |

| | | Fund | | | |
|--------|--------------------------------------|------|------------------|-----------------------|----------------------------|
| Entity | Description | Tier | Туре | Category | Basis of Accounting |
| 9020 | R & R RESERVE CONSOLIDATE | 5 | Higher Education | Higher Education | Accrual |
| 9021 | R & R RESERVE | 5 | Higher Education | Higher Education | Accrual |
| 9022 | LOCAL R & R (USD) | 5 | Higher Education | Higher Education | Accrual |
| 9023 | CONSOLIDATED PROJECTS RES | 5 | Higher Education | Higher Education | Modified Accrual |
| 9024 | OLD MAIN DEBT SERVICE (US | 5 | Higher Education | Higher Education | Accrual |
| 9025 | RESERVE LIFE/CSC M & E (U | 5 | Higher Education | Higher Education | Accrual |
| 9026 | TUITION & FEES FUND | 5 | Higher Education | Higher Education | Accrual |
| 9028 | Liability Captive Insurance Company | 4 | Component Unit | BusinessTypeActivity | Accrual |
| 9029 | Animal Industry Board | 1 | Governmental | Special Revenue Funds | Accrual |
| 9030 | CENTRAL PAYROLL CLEARING | 5 | Higher Education | Higher Education | Accrual |
| 9031 | BOR PAYROLL CLEARING | 5 | Higher Education | Higher Education | Accrual |
| 9032 | BUILDING PROJECTS (NSU) | 5 | Higher Education | Higher Education | Accrual |
| 9034 | Property & Casualty Captive Ins Comp | 4 | Component Unit | BusinessTypeActivity | Accrual |
| 9035 | Nutrient Research and Education Fund | 5 | Higher Education | Higher Education | Accrual |
| 9040 | SDSM&T SCHOOL & PUBLIC LA | 5 | Higher Education | Higher Education | Modified Accrual |
| 9041 | BOARD OF REGENTS OTHER FU | 5 | Higher Education | Higher Education | Accrual |
| 9042 | USD FEDERAL FUNDS | 5 | Higher Education | Higher Education | Accrual |
| 9043 | TRUST CO REC & LIQ CAPTIVE INS CO | 4 | Proprietary | Enterprise Funds | Accrual |
| 9044 | BOR Research Projects | 5 | Higher Education | Higher Education | Accrual |
| 9047 | Legislative Contingency Fund | 1 | Governmental | Special Revenue Funds | Accrual |
| 9048 | SDSU SCHOOL & PUBLIC LAND | 5 | Higher Education | Higher Education | Accrual |
| 9049 | SDSU AG EXPERIMENT STATIO | 5 | Higher Education | Higher Education | Accrual |
| 9050 | USD SCHOOL & PUBLIC LANDS | 5 | Higher Education | Higher Education | Accrual |
| 9053 | NSU SCHOOL & PUBLIC LANDS | 5 | Higher Education | Higher Education | Accrual |
| 9054 | BHSU SCHOOL & PUBLIC LAND | 5 | Higher Education | Higher Education | Accrual |
| 9056 | DSU SCHOOL & PUBLIC LANDS | 5 | Higher Education | Higher Education | Accrual |
| 9060 | SDSM&T INVESTMENT | 5 | Higher Education | Higher Education | Accrual |
| 9061 | NSU INVESTMENT | 5 | Higher Education | Higher Education | Accrual |
| 9062 | BHSU INVESTMENT | 5 | Higher Education | Higher Education | Accrual |
| 9063 | DSU INVESTMENT | 5 | Higher Education | Higher Education | Accrual |
| 9064 | SDSU INVESTMENT | 5 | Higher Education | Higher Education | Accrual |
| 9065 | USD INVESTMENT | 5 | Higher Education | Higher Education | Accrual |
| 9200 | SDSU FEDERAL FUNDS | 5 | Higher Education | Higher Education | Accrual |
| 9201 | BOARD OF REGENTS FEDERAL | 5 | Higher Education | Higher Education | Accrual |
| 9203 | Precision Agriculture Fund | 5 | Higher Education | Higher Education | Accrual |

CAFR POLICIES AND PROCEDURES MANUAL REFERENCE 7 – AGENCY CONTACTS FOR INTERFUND TRANSACTIONS

| Contact for Interfund transactions Center Agency Agency Name Primary Contact Secondary Contact | | | | | | | |
|--|---|------------------|--|--|--|--|--|
| ncy | | y Contact | | | | | |
| V | Governor's Office Travis Dovre Karen Hirsch | | | | | | |
| ED | GOED Travis Dovre Brenda Badger | | | | | | |
| M | Bureau of Finance and Management Alan Todd Dallas Fitzgerald | | | | | | |
| DA | Bureau of Administration Alan Todd Dallas Fitzgerald/Lu | ori Billet | | | | | |
| M | Property Management Doneen Sanders | | | | | | |
| T | Bureau of Information and Technology Alan Todd Heather Nachtigal/I | Deb Larson | | | | | |
| łR | Bureau of Human Resources Mary Keeler Dallas Fitzgerald | | | | | | |
| | | | | | | | |
| DR DT | Department of Revenue Tonya Johnson Toni Richardson/Jo South Dakota Lottery Tonya Johnson Aric Frost/John Har | | | | | | |
| 71 | | | | | | | |
| SR | Department of Agriculture Ashley Waibel Jeremy Tentinger | | | | | | |
| UR | Department of Tourism Travis Dovre Brenda Badger | | | | | | |
| P | Department of Game, Fish and Parks Jeremy Tentinger Chris Petersen | | | | | | |
| R | Department of Tribal Relations Travis Dovre Karen Hirsch | | | | | | |
| s | Department of Social Services Kendra Luke Bill Regynski | | | | | | |
| ЭН | Department of Health Terri Iverson Kari Buckles | | | | | | |
| R | Department of Labor Susan Johnson Emily Ward | | | | | | |
| DT | Department of Transportation Patty Thompson Joanie Blair | | | | | | |
| | | | | | | | |
| DE | Department of Education Dawson Huber Lisa Rae | | | | | | |
| ۶ | Department of Public Safety Leah Ries Angie Lemieux | | | | | | |
| M | Department of Military Connie Hohn Andrew Lauck | | | | | | |
| /Α | Department of Veteran's Affairs Connie Hohn Irene Fleming | | | | | | |
| C | Department of Corrections Jackie Hanson Deb Kutil/Candy St | nyder | | | | | |
| IS | Department of Human Services Sara Bies Jenny Johnson | | | | | | |
| NR | Department of Environment and Natural Darcy Keiser Rob Green | | | | | | |
| RS | South Dakota Retirement System Michelle Mikkelsen Jane Beer | | | | | | |
| JC | Public Utilities Commission Cindy Kemnitz Patty Van Gerpen | | | | | | |
| JS | Unified Judicial System Karen LeBrun Aaron Olson/Darci | Bible | | | | | |
| C | Legislative Research Council Kris.Schneider@sdlegislature.gov Tamara.Darnall@sd | dlegislature.gov | | | | | |
| A | Department of Legislative Audit Laurel Sharp Kelly Mikkelsen | | | | | | |
| G | Attorney Generals Office Annie Mehlhaff Wendy Guindon | | | | | | |
| ٢L | School and Public Lands Renee Knapp Deb Bollinger Bollingersd@pie.m | idco.net | | | | | |
| | | | | | | | |

CAFR POLICIES AND PROCEDURES MANUAL REFERENCE 7 – AGENCY CONTACTS FOR INTERFUND TRANSACTIONS

| Center | Contact for Interfund transactions Center Agency Agency Name Primary Contact Secondary Contact | | | | | | |
|--------|---|---|---------------------------------------|----------------------------------|--|--|--|
| 31 | SOS | Secretary of State | Kayla Dowling | Jason Lutz | | | |
| 51 | 000 | | | | | | |
| 32 | TREA | State Treasurer | Nick Stensaas | Lee DeJabet | | | |
| 3210 | SDIC | South Dakota Investment Council | Laurie Riss | Christa Sites | | | |
| 0210 | ODIO | | | | | | |
| 33 | OSA | State Auditor | Marianne Gabriel | Sandy Tillman | | | |
| | | | | | | | |
| COMPON | | S | | | | | |
| | | Blended Component Units | | | | | |
| 01057 | SDBA | South Dakota Building Authority | Michael Jost | Dustin Christopherson | | | |
| | | | Michael.Jost@sdhefa.com | Dustin.Christopherson@sdhefa.com | | | |
| | | | | | | | |
| | | Education Enhancement Funding | | | | | |
| | EEFC | Corporation | Michael.Jost@sdhefa.com | Dustin.Christopherson@sdhefa.com | | | |
| | | | | | | | |
| | SDCD | South Dakota Conservancy District | Rob Green | Darcy Keiser | | | |
| | | | | | | | |
| | | Trust Company Receivership & Liquidation | | | | | |
| 10612 | TCRLCIC | Captive Insurance Co | Emily Ward | Susan Johnson | | | |
| | | | | | | | |
| | | Discretely Presented Component Units | | | | | |
| | | South Dakota Board of Regents (Higher | | | | | |
| 15 | BOR | Education) | Scott VanDenHemel | Justin Nagel | | | |
| | | | Scott.VanDenHemel@sdbor.edu | Justin.Nagel@sdbor.edu | | | |
| | | | | | | | |
| | | South Dakota Housing Development | | | | | |
| 01052 | SDHDA | Authority | Todd Hight | Joanne Heckenlaible | | | |
| | | | todd@sdhda.org | joanne@sdhda.org | | | |
| | | | | | | | |
| | | South Dakota Science and Technology | | | | | |
| 01054 | SDSTA | Authority | Nancy Geary | Melanie Tollefson | | | |
| | | | ngeary@sanfordlab.org | mtollefson@sanfordlab.org | | | |
| | | | | | | | |
| | | South Dakota Value Added Finance | | | | | |
| 010515 | SDVAFA | Authority | Terri LaBrie | Travis Dovre | | | |
| | | | | | | | |
| | | South Dakota Economic Development | | | | | |
| | SDEDFA | Finance Authority | Travis Dovre | JJ Linn | | | |
| | | | | | | | |
| | | South Dakota Ellsworth Development | | | | | |
| 01056 | SDEDA | Authority | David Kneafsey | Glen Kane | | | |
| | | | David.Kneafsey@ellsworthauthority.org | glen.kane@ellsworthauthority.org | | | |
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| | | S.D. Authority Captive Insurance | | | | | |
| | SDACIC | Company, LLC | Dallas Fitzgerald | Steven Kohler | | | |
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| | | S.D. Property and Casualty Captive | | | | | |
| | SDPCCIC | Insurance Company, LLC | Dallas Fitzgerald | Steven Kohler | | | |